## MANASSAS PARK PLANNING COMMISSION AND GOVERNING BODY JOINT SPECIAL MEETING
### Agenda for November 06, 2019, 7:00PM

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REQUESTING DEPARTMENT: American Diabetes Association, National Capital Area

MEETING DATE: November 6, 2019

SUBJECT/TOPIC: Recognition of November as American Diabetes Month®

BACKGROUND: The American Diabetes Association, National Capital Area has requested that the Governing Body proclaim November as American Diabetes Month®, which is intended to increase awareness and put a stop to diabetes and to support the American Diabetes Association’s movement to confront, fight and more importantly, change the future of this deadly disease.

STAFF RECOMMENDATION: That the Governing Body adopts the attached proclamation recognizing November as National Diabetes Month®.

ATTACHMENTS:
1. Request email from the American Diabetes Association
2. Proclamation Observing November as American Diabetes Month®
Good Afternoon Janet,

Thanks so much for taking my call. Next month is Diabetes Awareness month and the ADA is highlighting those living with, at risk, and supporting those with diabetes. We’d like to request a proclamation to recognize the rising diabetes epidemic in the Northern VA region. There are nearly 30 million Americans who currently have diabetes. During the month of November we are challenging everyone to know their risk of developing diabetes and take steps to prevent, and manage it. We are urging the Northern VA community to take the first step by learning their risk, getting their blood glucose tested and having a conversation with their doctor. The local National Capital Area office will be holding a kickoff event on November 2nd at the Harbor Grille in Lorton, VA. We’d like to invite an official to speak and present the proclamation at our kickoff if their schedule permits. I understand this is short notice, but any recognition you are able to give to this cause will be greatly appreciated.

I’ve attached a fact sheet about the diabetes in the state of Virginia, the Invitation to our charity cycling ride kickoff event, and some suggested language for the proclamation.

Thank you and look forward to hearing from you soon.

All the best,

Alexandra Dystant
Area Operations Manager
National Capital Area

2451 Crystal Dr. Suite 900 | Arlington | VA | 22202
Phone: 202-331-8303 | Mobile: 301-928-8189
diabetes.org/dc
1-800-DIABETES (800-342-2383)
The Burden of Diabetes in Virginia

Diabetes is an epidemic in the United States. According to the Centers for Disease Control and Prevention (CDC), over 30 million Americans have diabetes and face its devastating consequences. What’s true nationwide is also true in Virginia.

VIRGINIA'S DIABETES EPIDEMIC:
Approximately 884,000 people in Virginia, or 12.8% of the adult population, have diabetes.

- Of these, an estimated 207,000 have diabetes but don't know it, greatly increasing their health risk.
- In addition, 2,213,000 people in Virginia, 36% of the adult population, have prediabetes with blood glucose levels higher than normal but not yet high enough to be diagnosed as diabetes.
- Every year an estimated 42,000 people in Virginia are diagnosed with diabetes.

DIABETES IS EXPENSIVE:
People with diabetes have medical expenses approximately 2.3 times higher than those who do not have diabetes.

- Total direct medical expenses for diagnosed diabetes in Virginia were estimated at $6.1 billion in 2017.
- In addition, another $2.3 billion was spent on indirect costs from lost productivity due to diabetes.

IMPROVING LIVES, PREVENTING DIABETES AND FINDING A CURE:
In 2018, the National Institute of Diabetes and Digestive and Kidney Diseases at the National Institutes of Health invested $21,150,400 in diabetes-related research projects in Virginia.

The Division of Diabetes Translation at the CDC provided $4,950,232 in diabetes prevention and educational grants in Virginia in 2018.

Sources include:
- Diabetes Incidence: 2015 state diabetes incidence rates, cdc.gov/diabetes/data
MOTION: Councilmember ______________
SECOND: Councilmember _______________

Date of Meeting: ______________________

Resolution 19-xxxx-xxxx
CITY OF MANASSAS PARK, VIRGINIA

PROCLAMATION

WHEREAS, in the United States, more than 30 million people – including 884,000 in Virginia – have diabetes, a serious disease with potentially life-threatening complications including heart disease, stroke, blindness, kidney disease and amputation; and

WHEREAS, an additional 84 million people in the United States are at risk of developing type 2 diabetes; and

WHEREAS, approximately every 21 seconds, someone in the United States is diagnosed with diabetes; and

WHEREAS, an increase in community awareness is necessary to put a stop to the diabetes epidemic; let it therefore be

RESOLVED, that the Manassas Park Governing Body hereby proclaims November 2019 to be American Diabetes Month® in the City of Manassas Park, and encourages all Americans to recognize American Diabetes Month and be part of the American Diabetes Association’s movement to confront, fight and, most importantly, change the future of this deadly disease.

Approved ______________, 2019

Jeanette Rishell, Mayor

Ayes: _______________________________
Nays: __________
Absent: __________
Abstain: __________

Keith Nguyen, Acting Clerk of the Governing Body of the City of Manassas Park, Virginia
BACKGROUND: The City Center is envisioned to be the urban core for Manassas Park that contains civic, commercial and residential uses that are pedestrian friendly and in close proximity to the Virginia Railroad Express (VRE) station. Within City Center, residential development is limited to no more than forty percent (40%) of a development’s total floor area. Commercial and civic uses are planned to be the primary uses. However, establishing non-residential uses within City Center has been a challenge. Existing commercial space remains mostly vacant and several approved commercial developments have yet to be constructed.

In 2017 and 2018, the City Manager contracted out comprehensive market analyses for the City Center area to determine what the market feasible amount of commercial development (retail and office) was possible and supportable. The conclusion was a range of 55,000 (conservative- primary market only) to 110,000 (more aggressive- secondary and tertiary market) square feet of retail space, with a very limited market for office. This echoed an analysis provided to the City in 2010 that recommended between 80,000 (per the report contingent on 2,500 residential units in the City Center area) and 100,000 (per the report contingent on 3,500 residential units in the City Center area) square feet of retail space in the City Center area. The professional conclusion being that the target for the City should be to achieve the total maximum supportable retail square footage of 100,000-110,000 square feet and not a fixed percentage share of a total development floor area as the current comprehensive plan and zoning text stipulates. With the existing 49,000-70,000 square feet of retail/flex space in phase 1 of the City Center Development (now known as Parq 170 at City Center), this leaves a maximum of roughly 30,000-60,000 square feet of additional retail development capacity in the City Center (dependent on the viability of the flex space as retail). Besides accomplishing the goal of maximum market supportable retail square footage, the two additional critical pieces that are needed to ensure retail success in the City Center are: 1. attracting a retail anchor(s) and 2. ensuring the right amount and location of retail parking. These are the primary conditions to consider for waivers to the commercial development share of development total floor area as accomplishing these two goals (anchor(s) and parking) will contribute to the success of the developed retail spaces.

Thus, to have a successful City Center, the residential/commercial mix needs to be modified. Along with expansion of the district boundary limits, the comprehensive plan amendment proposes to increase the amount of residential uses to no more than eighty percent (80%) of the development’s total floor area. For maximum flexibility, the amendment also proposes to waive the residential limitation, if the proposal warrants such a modification (i.e. parking and anchor(s)). Additionally, text regarding urban design and architecture is being amended to emphasize flexibility, modernity and durability. The companion zoning ordinance text amendment proposes to modify the MU-D Downtown mixed-use district (MU-D) and the PUD Planned Unit Development (PUD) to allow eighty percent (80%) of the development’s total floor area to be residential when located within the City Center Redevelopment District. It also provides for a waiver option of the proposed residential cap. A more detailed explanation can be found in the staff report. It is important to note that the 40%-60% split is preserved as an option to developers for receiving incentives.

Since the publication of the staff report, the City Manager has recommended additional changes to the amendments. For the comprehensive plan amendment, new text adds commercial recreation facilities, civic buildings, outdoor gathering spaces, lodging and parking to the enumerated mix of uses. Other edits include modifying text that characterizes commercial as a primary use and residential as a limited use. Changes to the zoning ordinance amendment add commercial recreation facilities as a conditional
FINANCIAL IMPACT:
Provides best strategy to enable the development of the downtown that will generate additional tax revenue.

STAFF RECOMMENDATION: For the Planning Commission to recommend to the Governing Body approval of Comprehensive Plan Amendment CPA #19-09 and Zoning Ordinance Text Amendment ZOTA#19-09, as proposed, to include the changes recommended by the City Manager. Further, it is recommended that the Governing Body approve CPA #19-09 and ZOTA #19-09, as recommended by the Planning Commission.

CITY MANAGER APPROVAL:
Laszlo A. Palko

CITY ATTORNEY APPROVAL:
Required: ____ Not Required: ______
Dean H. Crowhurst

Attachments:
1. Staff Report with Attachments
2. City Manager Amendment Edits to Comp Plan Language and Zoning Text
3. Clean Version of updated Comp Plan Language and Zoning Text
Attachment 1: Staff Report with Attachments
 Staff Report  
Comprehensive Plan Amendment and Zoning Ordinance Text Amendment  
CPA/ZOTA #19-09, City Center Redevelopment District  

**Issue:** To consider amendments to the comprehensive plan for the City Center Redevelopment District that 1) expand the district boundary, 2) increase the amount of residential permitted in a development to no more than eighty percent (80%) of the total floor area, 3) include a waiver provision for the residential maximum, 4) include flexibility and modern architecture in the urban design guidance, and 5) allow for other minor changes and clarifications. To also consider a companion zoning ordinance text amendment that modifies the MU-D Downtown mixed-use district (MU-D) and the PUD Planned Unit Development (PUD) to allow eighty percent (80%) of the development’s total floor area to be residential when located within the City Center Redevelopment District and provides for a waiver option of the proposed residential cap.  

**Background:** The City Center Redevelopment District is a land use designation in the adopted comprehensive plan where higher density, mixed-use development is desired. As shown on the Future Land Use Map, the City Center is generally located along both sides of Manassas Drive between Euclid Avenue and Digital Drive. The purpose of the City Center is to establish an urban core for Manassas Park that contains civic, commercial and residential uses that are pedestrian friendly and in close proximity to the Virginia Railroad Express (VRE) station.  

The land use chapter of the adopted comprehensive plan was amended in 2013. As written, the City Center Redevelopment District limits residential development to be no more than forty percent (40%) of a development’s total floor area. With such a restriction, City Center has been planned to be primarily commercial, to include retail, office and civic uses, and the residential uses were to be supplementary. Since the completion of the city center development (currently known as Parq 170 at City Center), establishing non-residential uses within the District has been a challenge. Existing commercial space remains mostly vacant and several approved commercial developments have yet to be constructed.  

In September 2018, StreetSense prepared the Manassas Park City Center: Phase III, Retail Planning Analysis and Recommendation Report for City Center. The report provides a framework for successful development in the City Center. Based on the findings, staff has reevaluated the current policies of the City Center Redevelopment District. Staff believes several changes to the comprehensive plan are warranted to ensure successful redevelopment of City Center. Staff is also  

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CPA/ZOTA #19-09  
City Center Redevelopment District  
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proposing a concurrent zoning ordinance text amendment that will implement the proposed plan recommendations. Specifically, amendments are necessary to the MU-D and PUD zoning districts as well as the waivers and modifications section of the zoning ordinance.

Staff Comment: The StreetSense analysis evaluated the market realities of a commercial core for City Center. The report concluded that the proper mix of residential and commercial for City Center is approximately 80% residential and 20% commercial. Furthermore, the report recommended commercial uses be concentrated along Manassas Drive opposite the City Center development. Coupled with municipal offices and a public green space, a well-designed commercial core has the potential of energizing the existing vacant retail spaces on the south side of Manassas Drive. A local, recurring customer base is essential in making this commercial area successful. Accordingly, a higher concentration of residential is necessary to ensure the vitality of the recommended commercial core. More importantly, since commercial developments are currently more risky than residential, residential development is needed as a project finance component to any mixed use development to cushion this riskier commercial component.

Given these recommendations, staff is proposing more flexibility within the City Center Redevelopment District. First, staff is recommending expanding the district boundary to the north to include properties south of Owens Drive. See Attachment A. This expansion will allow for effective, large lot consolidation and additional access options for City Center. Redevelopment of larger tracts of land allow opportunities to create a cohesive design that can seamlessly transition to existing or proposed developments within City Center.

Second, the residential/commercial mix allowed in the City Center needs to reflect realistic market projections. The amendment proposes to increase the amount of residential uses to no more than eighty percent (80%) of the development’s total floor area. For maximum flexibility, the amendment also proposes to waive the residential limitation, if by the development proposal warrants such a modification (e.g. if it resolves the parking shortage and location issues plaguing the existing retail development). Certain locations within City Center may not be conducive to retail or other commercial uses. The StreetSense analysis discourages commercial uses at the periphery of the District. The viability of business in such locations is limited because there is little to no connection to the commercial core. Furthermore, housing demand around mass transit stations is expected to increase. With a large employer locating only a few stops away from the Manassas Park VRE Station, City Center will be seen as a desirable location, especially when compared to costlier options closer to Washington, DC. Therefore, a waiver of the residential cap may be appropriate in specific locations. It is noted that the development incentives associated with the MU-D zoning district will remain. If residential uses are limited to no more than 40% of the total floor area, the developer will be able to take advantage of the incentives associated with the redevelopment district.

Third, the proposed amendment modifies the comprehensive plan text to provide flexibility regarding the urban design and architecture for City Center. Modern architectural along with quality building materials and varied building facades can give City Center a welcomed identity that will attract both local and regional residents. Inviting spaces, unique architectural features and signature buildings are essential elements for City Center to set itself apart from competing
commercial areas. Equally important is creating a unique architectural style that is in pleasant contrast to neighboring commercial districts. Accordingly, the proposed text amendments regarding the urban and architectural design of City Center allow for flexibility, modernity and durability.

To implement the proposed residential cap at eighty percent (80%) of a development’s total floor area, a zoning ordinance text amendment is required for the MU-D and the PUD districts. Currently, the MU-D zone limits residential uses to no more than forty (40%) of the development’s total floor area. In addition, the proposed amendment adds new language to the PUD that enumerates permitted uses specifically for the City Center Redevelopment District, and it identifies that the maximum amount of residential allowed is eighty percent (80%) of the development’s total floor area. Lastly, the proposed amendment also adds language in the waiver and modification section to allow the eighty percent (80%) residential cap to be modified.

**Staff Recommendation:** To assist in future development efforts within the City Center Redevelopment District, staff recommends approval of the proposed comprehensive plan amendment and zoning ordinance text amendment. Therefore, it is recommended that the Planning Commission recommend to the Governing Body approval of Comprehensive Plan Amendment CPA #19-09 and Zoning Ordinance Text Amendment ZOTA#19-09, as written. Staff further recommends that the Governing Body approve CPA #19-09, as recommended by the Planning Commission. Subject to the approval of CPA #19-09, staff recommends the Governing Body approve ZOTA#19-09, as recommended by the Planning Commission.

Attachments:

A. Land Use Map 3 – Proposed City Center Redevelopment District  
B. Proposed Text Changes to Comprehensive Plan Chapter 11, Land Use and Urban Design  
C. Ordinance for ZOTA #19-09
Chapter Eleven
Land Use and Urban Design

The City of Manassas Park recognizes that growth and change will occur, and that change is vital to the well-being of the community. Manassas Park encourages smart growth and principled development that is environmentally and fiscally sound. This long range development vision supports businesses and their expansion, strengthening the City’s financial health while providing an exceptional quality of life for its residents.

Observing smart growth principles will allow for the City’s long term success. Smart growth recognizes connections between development and quality of life. It leverages new growth to improve the community. Smart growth is community centered, transit and pedestrian oriented, and has a mix of housing, office and retail uses. Additionally, through quality architecture and site planning, communities are made attractive and desirable.

Developing processes that further the land use vision, and providing the tools necessary to achieve the vision, will help ensure success in implementing the plan and establishing a pathway to success. In addition, review of public facilities to ensure investment in public infrastructure will further the vision and is a critical component of plan implementation.

LONG RANGE LAND USE CONTENTS

The components of the Long Range Land Use Plan are:

- Intent, Issues, Land Use Designations, Goals, Objectives, and Action Strategies
- Map 1, Annexation and Boundary Line Adjustments
- Map 2, Long Range Land Use Plan Map and Classification
- Map 3, City Center Redevelopment District
- Map 4, Conner Center Redevelopment District
- Map 5, Four Corners Redevelopment District

Land Use issues

Residential development

- Maintenance of the City’s housing stock and neighborhoods are fundamental to the City’s ongoing viability.
- Existing residential neighborhoods need to be buffered from incompatible land uses, both those that exist today and those that will be developed.
- Neighborhoods should be connected to routes of access with emphasis on the use of sidewalks and bike trails.
- New development impacts should be mitigated through proper site plan design and development procedures.
Commercial and office development

- Additional commercial activity should be encouraged in both the City Center and Four Corners Redevelopment Districts.

Industrial development

- Industrial development and redevelopment should be limited to “light industrial” uses, should be reserved for and encouraged in the Conner Center Redevelopment District, and should be organized and coordinated.
- Industrial uses should be significantly buffered, and uses mitigated, to protect surrounding or nearby residential neighborhoods, including the multi-family residential uses in the City Center Redevelopment District.
- Older industrial areas should be reviewed to investigate potential redevelopment opportunities.

Economic Development Issues

- Limited land for new development within the City creates a need to consider redevelopment as a means to expand the City’s tax base.
- Incentives for commercial redevelopment should be emphasized.
- Current land ownership patterns are dominated by small parcels in individual ownership, hampering redevelopment.

Manassas Park is largely built out with the fundamental pattern of land uses largely set. This limitation is unlikely to change substantially in the foreseeable future. Because few major undeveloped tracts remain within the City, redevelopment of property will become an increasingly important function as the City moves toward achieving its goals. For more information, see the Economic Development chapter.

Land Use Designation Classifications

The City has a vested interest in the development of a thriving, full-service community where residents can live, work, shop and play. To that end, future land use should be focused on maintaining existing residential neighborhoods; allowing limited development of future residential neighborhoods in an integrated downtown; providing goods and services that are needed by both residents and businesses; providing necessary public open space and an efficient transportation and parking system; and encouraging non-residential development that will create a means of generating long-term sustainable revenue.

To help encourage development in conformance with the City’s future land use goals, the Governing Body has enacted legislation that provides for a real estate property tax exemption for the expansion of existing targeted businesses and/or the establishment of new targeted businesses within three designated redevelopment districts. This legislation also provides for BPOL tax exemptions and other incentives, including the waiver of fees for rezoning a property, for site plan review, and for building permits, if a business assembles parcels of land for the expansion of an existing targeted business and/or establishes a new targeted business within designated economic revitalization zones, or if a technology business or defense production business is expanded or established in a
technology zone or defense production zone, respectively. Details on the tax exemptions and other incentives can be found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.).

The three redevelopment districts are City Center Redevelopment District, the Conner Center Redevelopment District, and the Four Corners Redevelopment District.

**City Center Redevelopment District**

The City Center Redevelopment District encompasses an area of approximately 110-155 acres that extends along both sides of Manassas Drive starting from Euclid Avenue between Owens Drive and the City’s southern boundary to properties on the east and south side of Digital Drive (see map 3). The purpose of this district is to encourage an integrated mixture of commercial, office and residential uses. Because a downtown is the pivotal focus for every city, a mixture of uses that reinforces the image of a traditional urban downtown is appropriate for this district.

The district should be developed with the goal of providing a significant commercial/office activity center that is supplemented by multi-family residential uses. The proper mix of uses will be guided by the market and dictated by the City’s financial analysis. Because this area is planned to become the City’s downtown, residential uses should be included in mixed use development only at the level necessary to ensure maximum commercial activity in the City Center.

**City Center Vision**

The vision for the City Center is that of a vibrant hub of community activity. The City Center area should be highly accessible to pedestrians, bikers, transit riders, and drivers. The City Center will be a place where people will come to stroll, shop, dine, work, attend cultural and entertainment events such as a farmer’s market or City festivals, buy food and drink, conduct civic business, and live. The City Center should be designed to provide many of the goods and services that City residents need on a daily basis to reduce the number of resident trips outside the City.

The City Center will be the primary commercial hub of activity for the City, represented by office uses, hotels, retailers, grocery stores, restaurants, and cultural, civic, and entertainment venues supported by a secondary residential component. Public and private open space and green space containing vibrant, native landscape designs, continuous sidewalks, bicycle paths and street trees will balance the hardscape elements to create an environmentally healthy and aesthetically pleasing sense of place.

**Guiding Principles for the City Center**

The City Center as a whole must represent a “great place”. As a great place, City Center will draw people to it for community purposes, such as visiting a library, grocery shopping, dining, entertainment, or a walk, jog, or bicycle ride.
**Mixed Use** – The development program for the City Center area shall be a balanced mixture of uses. The uses may be mixed within blocks and/or within buildings. The types and mixes should reinforce and maximize the current market conditions, while at the same time following location and layout criteria that ensures their best chance to be successful. The City Center shall embrace mixed-use and pedestrian friendly design concepts to bring a vibrant, balanced and sustainable diversity of activities and land uses to the area. The mix should include commercial, office, retail, restaurants, hotels, multi-family rental and owner occupied housing, structured garage, surface lot and street parking, along with pedestrian walkways and sidewalks that incorporate established City Center streetscape enhancements. Increasing the amount of commercial space is a high priority, not only to establish a vibrant mix of uses in the downtown core but also to strengthen the economic vitality of the City and short term residential opportunities shall not be substituted. Residential uses should reflect market based housing types while also filling a need for housing types that are not currently available in the local market, such as live work units and loft condominiums providing a solid, recurring customer base for the shops, restaurants and entertainment envisioned for the City Center.

**Unique Design** – The creation of a significant public gathering place is only complete with adjacent private uses that create the “walls of space”, define the scale and character of the place, and activate the place with the people who live, work and shop there. To that end, the City has an expectation that the City Center design will be exemplary and unique, from the largest details such as building design and the integration of open space, to the relationship between the buildings, the design of entryways from the parking areas, the details of landscaping and signage, and the inclusion of public art. The City’s Illustrative Design Guidelines for Office/Mixed Use Development (the “Design Guidelines”) shall be implemented in the design of the City Center area to create a unique and cohesive, creating a vibrant, modern urban core that distinguishes itself from a historic downtown. Establishing such an area requires a look that will be more urban than other sections of the City, with taller mix of uses, buildings and greater density, varying buildings heights, visually appealing architecture and useable open space. High quality building materials and signature buildings are essential to ensure the City Center district maintains its appeal over time. Accordingly, the individual buildings and development blocks within the City Center district should include timeless architectural elements as well as modern building design and creative building articulation. Such innovative design elements paired with inviting and accessible open space will enable City Center to become a unique, desired destination. The City also encourages innovative design and the incorporation of green building and low impact development principles, preferably to include the program supported by or similar to the Leadership in Energy and Environmental Design (LEED) standards, in the design of buildings and sites. Additionally, should include a unified streetscape feature and an established building wall that are critical to creating a sense of place. Effective streetscape provides comfortable, functional pedestrian space between the streets and buildings. Streetscape should include that is located close enough to primary roadways to make pedestrians feel secure, but large enough to provide an adequate buffer from vehicular traffic, space for the streetscape elements, such as streetlights, landscaping and benches, and areas for outdoor dining in appropriate locations.
Guidance—Details regarding urban design elements can be found in Appendix A, “Illustrative Design Guidelines for Office/Mixed Use Development.”

The City encourages innovative design and the incorporation of green building and low impact development principles, preferably to include the program supported by or similar to the Leadership in Energy and Environmental Design (LEED) standards, in the design of buildings and sites. Individual buildings and development blocks should be designed with different massing and heights to provide a diverse cityscape in keeping with the Design Guidelines. Finally, the City Center shall be designed to be highly accessible by pedestrians, bicycles, and mass transit, through the existing Virginia Railway Express station and as well as future expansion of a multi-modal transportation center.

Well-Designed Density – The key to a successful great place is the presence of many people at all times of the day. It is anticipated that multiple parcels of land will be consolidated within the City Center Redevelopment District to create higher density, urban, mixed-use developments. It is important to recognize, however, that the City will not compromise its objectives regarding open space and design with increased density and height. Outstanding design must be used, such that increased mass and height does not overwhelm the pedestrian. Stepping the tallest portions of buildings back and away from the street and surrounding residential neighborhoods can be accompanied by some increased height and density opportunities without overwhelming the pedestrian and nearby residents. Increased densities may also be allowed in exchange for specific amenities such as public plazas, pedestrian enhancements, significant cultural/heritage resource projects, and preferred commercial uses. The City will carefully calculate and evaluate density and height proposals so as to determine whether they conform to or are in conflict with this objective.

Balanced, Sustainable Development – City Center development will be sustainable for the near and long-term and create new revenue and economic development opportunities for the City. A mixture of retail, office, residential, and entertainment uses are necessary to create a balance of goods and services, a strong customer base, and sustainable sources of municipal revenue. The City Center will not cause any unmitigated burden on City infrastructure, the environment, or existing neighborhoods.

City Stewardship – The City and its designees are the owners of a number of prime parcels of land within the City Center development area. The City has a fiduciary duty to protect the public’s interest in transactions involving the land that it owns. The City may utilize various financing tools or special assessment mechanisms to support public infrastructure and improvements and/or to assist in the effective development, construction, operation and maintenance of City Center.

Appropriate zoning district for City Center

The City created the MU-D, Downtown Mixed-Use zoning district to implement its vision for City Center. The development incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property has been zoned to the
MU-D zoning district and the floor area of the residential component of the development does not exceed 40% of the development’s total floor area.

Within the core area of the City Center Redevelopment District, which is defined as all land between the Euclid Avenue and Norfolk Southern Railroad rights-of-way within 280 feet either side of the Manassas Drive right-of-way, only The City has created the MU-D, Downtown Mixed-Use zoning district is appropriate. Outside this core area, for the purpose of implementing its vision for City Center. While, the PUD, Planned Unit Development zoning district is also appropriate, although certain limitations apply (e.g., single family residential development is not permitted) acceptable within City Center, provided that the residential component of the subject area’s development cannot comprise more than 40% of the development’s total floor area without a waiver having first been approved, the tax exemptions and other incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property is zoned to the MU-D, Downtown Mixed Use zoning district. Unless development incentives are desired (see previous paragraph), the floor area of the residential component of a development within City Center (i.e., in either the MU-D or the PUD zoning district) cannot comprise more than 80% of the development’s total floor area unless a waiver has been approved by the Governing Body in accordance with City Code § 31-33.2.

Conner Center Redevelopment District

The Conner Center Redevelopment District encompasses an area of approximately 207 acres and is bounded by Euclid Avenue, the Norfolk Southern rail line, Conner Drive, and the Prince William County line (see map 4). Industrial development within the district was established in 1982 when this area was annexed from Prince William County and developed as the Conner Center Industrial Park to promote industrial uses with the goal of diversifying the City’s tax base and providing a new revenue stream for the City. While successful in achieving these goals, Conner Center has over the years had problems typical of similar industrial sites, including the outside storage of discarded equipment and inoperable vehicles, the accumulation of trash and old vehicle parts and a proliferation of non-permitted signs.

Since the establishment of the Conner Center Industrial Park, infrastructure and development patterns have emerged in adjacent areas of the City that provide the impetus for the Conner Center’s revitalization and redevelopment to focus on future land uses that encourage light industrial and office development, thereby supporting the City’s transition to a successful downtown-centered mix of uses exemplified by quality site design.

The Conner Center Redevelopment District benefits from access to fiber optic transmission facilities and existing rail lines. In addition, future growth and development patterns in the City and adjacent jurisdictions indicate that Euclid Avenue will one day become an alternate north-south corridor through the City and into Prince William County. This would allow the development of an additional gateway to the City along the western edge of the district, as well as a second connection point to Route 28 north of the City.
Conner Center Vision
Future land use in Conner Center is envisioned as a coordinated series of developments for targeted manufacturing, light industrial, and office/flex uses, data and technology centers, and support services for defense industries. The peripheral edges of the district will incorporate berms and substantial landscape buffers to soften the edges of the district and provide a transition from the emerging mixed-use and residential developments surrounding the district, including City Center and Manassas Park Station. The streetscape along Euclid Avenue should also include pedestrian connections, bus shelters, low maintenance landscaping, and a comprehensive sign plan to identify and define the district.

Within the district, lot consolidation should be emphasized to encourage larger scale high tech industrial and manufacturing activities. Uses within the district must be conducted entirely within buildings, and will incorporate innovative building and shell design. Open storage and auto salvage and repair activities will not be permitted, and existing uses legally engaged in these activities will be phased out as legally non-conforming uses.

It is envisioned that the Euclid Avenue-Industry Drive corridor will one day become part of a regional transportation solution that will help alleviate congestion on Route 28 by providing an alternative route into Prince William County and/or Fairfax County and to points north and east. Future development in Conner Center should anticipate and facilitate this future transportation solution by improving the streetscape and widening Euclid Avenue and Industry Drive.

Appropriate zoning district for Conner Center
The City has created the I-2, Light Industrial zoning district for the purpose of implementing its vision for Conner Center. While the I-1, Industrial zoning district is acceptable within Conner Center, the tax exemptions and other incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property is zoned to the I-2, Light Industrial zoning district.

Four Corners Redevelopment District
The Four Corners Redevelopment District is the retail commercial hub of, and a gateway to the City, and includes the non-residential land on both sides of Route 28 as well as the residential property on both sides of Scott Drive (see Map 5). This area is presently developed with four automobile service stations, a car wash and detailing center, a U-Haul rental business and storage center, small restaurants, fast food businesses, an aging retail shopping center, and single family dwellings. The commercial uses derive a primary benefit from their location in close proximity to Route 28 (Centreville Road) and Manassas Drive. The intersection of Manassas Drive and Route 28 is a component of one of the major transportation corridors within the region and routinely experiences congestion from commuters traveling from neighborhoods within Manassas Park, Manassas and Prince William County to employment centers in Fairfax County and other areas within the Washington Metropolitan Area. The traffic congestion presents a challenge to the transportation network, but also provides great potential for redevelopment to a
coordinated retail development center, which would take advantage of the availability of large numbers of potential consumers that travel the Route 28 corridor daily.

*Four Corners Vision*

Future land use in the Four Corners Redevelopment District is envisioned to focus primarily on a retail shopping complex that integrates medium to large retail sales establishments and office uses. It is preferred that the district be developed as only a few relatively large, integrated complexes that are created by assembling the many existing parcels of land. The use of high quality site and architectural design will provide a welcoming environment for consumers of all types, including pedestrians from surrounding neighborhoods, automobile traffic and public transportation. The district should employ pedestrian sidewalks and bus shelters with lane pull off areas to facilitate traffic and provide for the safety of pedestrians. Building facades should be coordinated under a central theme with a comprehensive sign plan to enhance the appearance of the district.

It is envisioned that Old Centreville Road will one day connect to Mathis Avenue to help alleviate the traffic congestion along Route 28. Future development in Four Corners should anticipate and facilitate this future transportation solution by providing for a new or improved road network that would provide a direct connection from Old Centreville Road to Mathis Avenue.

*Appropriate zoning district for Four Corners*

The City has created the B-3, Gateway Business zoning district for the purpose of implementing its vision for Four Corners. While the B-2, General Business zoning district is acceptable within Four Corners, the tax exemptions and other incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property is zoned to the B-3, Gateway Business zoning district.

In addition to the three redevelopment districts, the City has also established the following classifications for future land use:

**Commercial**

The purpose of the Commercial classification is to provide neighborhood retail to serve surrounding residential areas. Commercial-designated areas shall be planned and developed in a comprehensive, coordinated manner. Pedestrian access to and from the surrounding neighborhoods, where appropriate, shall be encouraged. Primary uses are retail, office, and retail service uses permitted in the B-1, Neighborhood Business zoning district and in the commercial portions of the PUD, Planned Unit Development zoning district.

**Residential**

The City has long been proud of the beauty and stability of its residential neighborhoods. The City maintains a variety of different housing types, including condominiums, apartments, townhouses, single-family detached dwellings, and housing to accommodate
seniors, who require independent or assisted living facilities. For more information on Housing, see the Housing Chapter.

The City’s desires to maintain its residential character, preserve the integrity of the existing residential neighborhoods, and meet the residential needs of the City’s population. To further that desire, two broad Residential land use classifications are used: Single Family Residential and Multi-Family Residential.

**Single-Family Residential**
The pattern of development in the City has created two general areas of single-family residential development: west of Route 28, which is the original area of development in the City, and east of Andrew Drive (see map 2). With the exception of the area included in the Four Corners Redevelopment District and areas designated for multi-family attached dwellings (see below), future land use in these areas should continue to focus on single-family detached dwellings. The R-1, Single-Family Residential zoning district and the single-family residential component of the PUD, Planned Unit Development zoning district implement the future land use vision for these areas.

**Multi-Family Residential**
Multi-family development in the City has occurred east of the Norfolk Southern rail line, between Euclid Avenue and Route 28, and on land on land south of Cabbel Drive adjacent to Kirby Street and Moseby Drive (see map 2). Future land use in these areas should continue to focus on multi-family attached residential dwellings. The R-2, Multi-Family Residential zoning district and the multi-family residential component of the PUD, Planned Unit Development zoning district implement the future land use vision for these areas.

**Public & Utilities**
The purpose of identifying public lands in the Comprehensive Plan is to provide an indication of existing and planned facilities, institutions, or other government installations, such as, but not limited to, government centers and related facilities. The appropriate Comprehensive Plan chapters (Parks & Recreation, Transportation, Public Works, Public Safety (Police & Fire and Rescue) & Environment) should be consulted for a more complete presentation regarding these public facilities.

**Recreation**
Residents enjoy approximately 200 acres of designated parkland and recreational areas in the City. Recreation areas include the Generals Ridge Golf Course, the new Community Center in Costello Park, Signal Hill Park, the Georgia Cemetery and Camp Carondelet Historic Areas, and numerous neighborhood parks, all of which are City-owned. Recreation areas are envisioned for continued use by City residents for passive and active recreation.

**Private Institution**
Types of appropriate uses in the Private Institution designation are private schools, churches and cemeteries. These uses often occur in residential neighborhoods and are generally represented in the R-1 and R-2 zoning districts.
Goals, Objectives and Action Strategies

General

Land Use Goal 1 – To promote a pattern of land use that encourages fiscally sound mixed-use, commercial and industrial development, and achieves a high-quality living environment.

Objective-1: Ensure remaining land available allows the City to compete on a regional and national basis for mixed-use, commercial and industrial development opportunities that will bring new jobs to the City.

Action Strategies

1.1 Advocate policies and public funding associated with the City’s Budget, Strategic Plan, and Capital Improvement Program that direct needed infrastructure improvements to achieve the economic development goals of the City.

1.2 Ensure that policies and public funding associated with other public agencies, such as the Virginia Rail Express (VRE), Potomac and Rappahannock Transportation Commission (PRTC), Upper Occoquan Service Authority (UOSA) and School Board are structured to support the economic goals of the City.

1.3 Seek and promote the redevelopment of unoccupied retail development and existing office buildings using the Illustrative Guidelines for Office/Mixed-Use Development, provided as a supplement to this chapter.

1.4 Continue to work with the property owner(s) of the land on Manassas Drive west of Digital Drive to the Rail line to encourage the development of commercial and/or office uses in these areas. This type of development is important to the city as a means of generating revenues needed to off-set residential property taxes. Consider city initiated rezoning of I-1, Industrial zoned land between railroad and Andrew Drive to assure appropriate development.

1.5 Utilize the Comprehensive Plan to provide the direction and framework within which all development, capital improvements and public service decisions are made.

Land Use Goal 2 – Ensure clear and efficient administrative procedures, policies, and ordinances that will attract and retain the type of office and commercial enterprises necessary to achieve the city’s vision.

Objective 2: Plan and design all public facilities in a manner that generally conforms to the Comprehensive plan, Zoning Ordinance, Public Facilities Manual (PFM), the Capital Improvement Program, and the Strategic Plan and are integral to the developments inducing their needs.

Action Strategies

2.1 Continue to update the Zoning Ordinance and the PFM, in order to bring all implementation-related regulations into conformance with the Comprehensive Plan.

2.2 Prepare separate Comprehensive Plan chapters for Fire and Rescue and Police.
2.3 Continue to provide input to obtain additional planning and regulatory authority over local land use-related issues from the General Assembly.

2.4 Continue to update the Comprehensive Plan to incorporate guidance provided by the Strategic Plan.

**Land Use Goal 3** – Pursue inter-jurisdictional cooperation on regional issues.

**Objective 3** – Work cooperatively with Federal, State and local governments, particularly those encompassing or adjacent to the City.

**Action Strategies**

3.1 Work with all neighboring localities to create a sphere of influence or potential future boundary adjustment areas to ensure compatibility of land use planning that includes environmental quality and transportation issues.

3.2 Explore with Prince William County the feasibility of adjusting the City’s boundaries to create clearly recognizable borders, such as roads and natural features.

3.3 Ensure that the City has representation on all regional and governmental panels and organizations that impact City development, transportation, public works, and other shared facilities.

3.4 Encourage inter-jurisdictional cooperation on safety measures, e.g. pedestrian crossings at major thoroughfares.

**Mixed-Use**

**Land Use Goal 4** – Provide diversified uses within the City Center Redevelopment District.

**Objective 4**

Develop the City Center Redevelopment District to include shopping, offices, recreation, multi-family residential and civic uses.

**Action Strategies**

4.1 Encourage private developers to develop at the high end of the density and intensity range, for residential, mixed use buildings, mid- to high-rise office, and structured parking as part of the rezoning, conditional use process. Encouraging properties to develop at the higher end of the density range – especially if there are few or no environmental constraints – will encourage mass transit opportunities.

4.2 Improve the appearance of and amenities available at the commuter parking lot. Efforts to improve the appearance and land uses near the parking lot may be appropriate. Structured parking with ground floor retail including amenities for users of mass transit – such as dry cleaners, childcare facilities, and coffee shop is encouraged.

4.3 Work with the property owners of land within the City Center Business District to encourage the development of mixed-use developments that will complement the downtown City Center.

4.4 Install way-finder signs at strategic parts of the City to provide direction to retail and public service locations and to increase public awareness to those destinations.

4.5 All future development/redevelopment along the Manassas Drive corridor from Andrew Drive to Mathis Ave will install City Center streetscape trees and lights.
Residential

Land Use Goal 5 – Preserve and improve the identity, character, and integrity of residential neighborhoods.

Objective 5 – Support neighborhood-friendly policies and procedures

Action Strategies
5.1 Maintain existing zoning for stable single-family detached developed residential areas.
5.2 Consider revising setbacks, lot coverage, and building size requirements to promote compatibility within neighborhoods.

Land Use Goal 6 – Protect residential neighborhoods from the impact of commercial development and from other nonresidential uses.

Objective 6 – Support land use policies that minimize impacts to residential areas.

Action Strategies
6.1 Study the impacts of non-residential uses permitted in residential districts to determine if Zoning Ordinance changes are needed.
6.2 Support any zoning ordinance revisions that are deemed necessary as a result.

Commercial/Industrial

Land Use Goal 7 – Provide the appropriate level of commercial uses within the City that meets the needs of residents and supports the economic vitality of the City.

Objective 7 – Support commercial uses that benefit residents and as a result strengthen the City’s tax base.

Action Strategies
7.1 Encourage commercial uses that will allow residents to meet their needs locally and reduce auto trips to outside the City.
7.2 Preserve commercial uses on commercially zoned land, especially in creative balanced mixed-use projects.
7.3 Create the greatest level of net new, sustainable commercial space and commercial revenue as possible in the City.

Land Use Goal 8 – Facilitate redevelopment and revitalization in existing commercial and industrial areas.

Objective 8 – Support improvement of existing commercial and industrial areas.

Action Strategies
8.1 Continue to identify commercial properties that are underutilized or in need of renovation and develop strategies for their revitalization and redevelopment.
8.2 Encourage parcel consolidations where necessary to enhance redevelopment potential.

Land Use Goal 9 – Provide for mixed-use development areas composed of retail, office and residential uses.
**Objective 9** – Encourage an optimum mix of commercial and residential land uses adjacent to transportation hubs and facilities.

**Action Strategies**

9.1 Work with land owners and developers to eliminate existing and to discourage future strip-style retail development.

9.2 Design standards should encourage sidewalk use by pedestrian only and clearly identify bike paths. Sidewalk design should contain adequate lighting at night and signage that clearly identifies pedestrian crosswalks to motorists.

9.3 Encourage development utilizing an appropriate mix of commercial and residential uses.

**Land Use Goals 10** – Ensure that parking solutions enhance the character and efficiency of commercial areas.

**Objective 10** – Support parking solutions that encourage use of mass and pedestrian transit.

**Action Strategies**

10.1 Plan for future parking needs and evaluate the appropriateness of existing parking requirements.

10.2 Investigate the use of on-street parking in various locations throughout the commercial corridors.

10.3 Encourage the construction of structured or underground parking facilities within the City Center Business District, ideally around the VRE Station.

10.4 Reduce the need for automobile usage and parking by making pedestrian, bicycle, and mass transit access to commercial areas easy and efficient.
ORDINANCE NO.: ____________

Motion: ___________________________  Second: ___________________________

Date: ___________________________

AN ORDINANCE

TO AMEND SECTION 31-17, PUD PLANNED UNIT DEVELOPMENT, AND SECTION 31-17.A, MU-D DOWNTOWN MIXED-USE DISTRICT, OF ARTICLE IV, DISTRICT REGULATIONS, OF CHAPTER 31, ZONING, OF THE CODE OF THE CITY OF MANASSAS PARK, VIRGINIA TO LIMIT THE MAXIMUM RESIDENTIAL COMPONENT PERMITTED FOR ANY DEVELOPMENT IN THE CITY CENTER REDEVELOPMENT DISTRICT TO EIGHTY PERCENT OF THE DEVELOPMENT’S TOTAL FLOOR AREA UNLESS A WAIVER HAS BEEN APPROVED BY THE GOVERNING BODY; AND

TO AMEND SECTION 31-33.2, WAIVERS AND MODIFICATIONS, OF ARTICLE VI, SUPPLEMENTARY REGULATIONS, OF CHAPTER 31, ZONING, OF THE CODE OF THE CITY OF MANASSAS PARK, VIRGINIA TO PROVIDE FOR A WAIVER TO ALLOW THE RESIDENTIAL COMPONENT OF ANY DEVELOPMENT IN THE CITY CENTER REDEVELOPMENT DISTRICT TO EXCEED EIGHTY PERCENT OF THE DEVELOPMENT’S TOTAL FLOOR AREA.

WHEREAS, the approved Comprehensive Plan for the City of Manassas Park states that the MU-D, Downtown Mixed-Use zoning district and the PUD, Planned Unit Development zoning district are the only appropriate zoning districts in the City Center Redevelopment District, provided that the residential component of any development comprises no more than eighty percent (80%) of the development’s total floor area unless a waiver has been approved by the Governing Body; and

WHEREAS, the Governing Body desires to (i) amend Sections 31-17 and 31-17.A to reflect the maximum residential component permitted for a development in the City Center Redevelopment District and (ii) to amend Section 31-33.2 to provide for a waiver that, if approved by the Governing Body, would allow a development’s residential component to exceed eighty percent (80%) of the development’s total floor area.

NOW THEREFORE BE IT ORDAINED by the Governing Body of the City of Manassas Park, Virginia, that:

1. Subsection (b) of Section 31-17, PUD Planned Unit Development, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:

“Sec. 31-17. – PUD Planned Unit Development.

* * * * *

(b) Permitted uses: A building or land shall be used only for the following purposes:
1. **Outside the City Center Redevelopment District:**
   a. Any use permitted in the R-1 Single-Family Residential **zoning** district.
   b. Any use permitted in the R-2 Multiple-Family Residential **zoning** district.
   c. Any use permitted in the B-1 Neighborhood Business **district**.
   d. Any use permitted in the B-2 General Business **zoning** district.”

2. **Within the City Center Redevelopment District:**
   a. Any use permitted in the R-2 Multiple-Family Residential zoning **district**, provided that the residential component of any development cannot comprise more than eighty percent (80%) of the development’s total floor area unless a waiver has been approved in accordance with section 31-33.2.
   b. Any use permitted in the B-2 General Business zoning district, except automobile and truck tire sales and service, boat and boat trailer sales and storage, greenhouses, and funeral homes.
   c. Any use permitted in the PF Public Facilities zoning district, except fleet storage facilities.
   d. Inns and bed and breakfast establishments.
   e. Technology businesses.”

2. Subsection (b) of Section 31-17.A, MU-D Downtown mixed-use district, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:

   “Sec. 31-17.A. – MU-D Downtown mixed-use district.

   * * * * *

   (b) **Permitted uses:** Development within this district may contain a mix of multi-family residential, office, and commercial land uses; provided, however, that the residential component of any development cannot comprise more than **forty-eighty (40%) percent** of the development's total floor area unless a waiver has been approved in accordance with section 31-33.2. A building or land shall be used only for the following uses:

   (1) Apartments and townhouses.
   (2) All permitted uses in the B-2 General business district, except automobile and truck tire sales and service, boat and boat trailer sales and storage, greenhouses and funeral homes, plus inns and bed and breakfast establishments.
   (3) All permitted uses in the PF Public facilities district, except fleet storage facilities.
   (4) Inns and bed and breakfast establishments.
3. Subsection (b) of Section 31-33.2, Waivers and modifications, of Article VI, Supplementary Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to add an additional development standard as follows:

“Sec. 31-33.2. – Waivers and modifications.

* * * * *

(b) For the purposes of this section, the term “development standards” means one (1) of the following:

* * * * *

• For any development in the City Center Redevelopment District (as defined in the Comprehensive Plan) that is zoned MU-D Downtown mixed-use district or PUD Planned Unit Development, the requirement that the residential component of any development cannot comprise more than eighty percent (80%) of the development’s total floor area.”

4. All sections of the Code of the City of Manassas Park, Virginia that are inconsistent with and/or in conflict with this Ordinance are hereby repealed.

5. If any section, subsection, sentence, clause, phrase or portion of this Ordinance is for any reason held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portions hereof.

6. This Ordinance shall be effective upon its adoption.
Attachment 2: Additional Edits from City Manager
Chapter Eleven
Land Use and Urban Design

The City of Manassas Park recognizes that growth and change will occur, and that change is vital to the well-being of the community. Manassas Park encourages smart growth and principled development that is environmentally and fiscally sound. This long range development vision supports businesses and their expansion, strengthening the City’s financial health while providing an exceptional quality of life for its residents.

Observing smart growth principles will allow for the City’s long term success. Smart growth recognizes connections between development and quality of life. It leverages new growth to improve the community. Smart growth is community centered, transit and pedestrian oriented, and has a mix of housing, office, entertainment, commercial recreation, lodging, and retail uses. Additionally, through quality architecture and site planning, communities are made attractive and desirable.

Developing processes that further the land use vision, and providing the tools necessary to achieve the vision, will help ensure success in implementing the plan and establishing a pathway to success. In addition, review of public facilities to ensure investment in public infrastructure will further the vision and is a critical component of plan implementation.

LONG RANGE LAND USE CONTENTS

The components of the Long Range Land Use Plan are:

- Intent, Issues, Land Use Designations, Goals, Objectives, and Action Strategies
- Map 1, Annexation and Boundary Line Adjustments
- Map 2, Long Range Land Use Plan Map and Classification
- Map 3, City Center Redevelopment District
- Map 4, Conner Center Redevelopment District
- Map 5, Four Corners Redevelopment District

Land Use issues
Residential development

- Maintenance of the City’s housing stock and neighborhoods are fundamental to the City’s ongoing viability.
- Existing residential neighborhoods need to be buffered from incompatible land uses, both those that exist today and those that will be developed.
- Neighborhoods should be connected to routes of access with emphasis on the use of sidewalks and bike trails.
- New development impacts should be mitigated through proper site plan design and development procedures.
Commercial and office development
- Additional commercial activity should be encouraged in both the City Center and Four Corners Redevelopment Districts.

Industrial development
- Industrial development and redevelopment should be limited to “light industrial” uses, should be reserved for and encouraged in the Conner Center Redevelopment District, and should be organized and coordinated.
- Industrial uses should be significantly buffered, and uses mitigated, to protect surrounding or nearby residential neighborhoods, including the multi-family residential uses in the City Center Redevelopment District.
- Older industrial areas should be reviewed to investigate potential redevelopment opportunities.

Economic Development Issues
- Limited land for new development within the City creates a need to consider redevelopment as a means to expand the City’s tax base.
- Incentives for commercial redevelopment should be emphasized.
- Current land ownership patterns are dominated by small parcels in individual ownership, hampering redevelopment.

Manassas Park is largely built out with the fundamental pattern of land uses largely set. This limitation is unlikely to change substantially in the foreseeable future. Because few major undeveloped tracts remain within the City, redevelopment of property will become an increasingly important function as the City moves toward achieving its goals. For more information, see the Economic Development chapter.

Land Use Designation Classifications

The City has a vested interest in the development of a thriving, full-service community where residents can live, work, shop and play. To that end, future land use should be focused on maintaining existing residential neighborhoods; allowing limited development of future residential neighborhoods in an integrated downtown; providing goods and services that are needed by both residents and businesses; providing community gathering spaces that allow for downtown events; providing necessary public open space, and an efficient transportation systems and sufficient parking system; and encouraging non-residential development that will create a means of generating long-term sustainable and diversified revenue.

To help encourage development in conformance with the City’s future land use goals, the Governing Body has enacted legislation that provides for a real estate property tax exemption for the expansion of existing targeted businesses and/or the establishment of new targeted businesses within three designated redevelopment districts. This legislation also provides for BPOL tax exemptions and other incentives, including the waiver of fees for rezoning a property, for site plan review, and for building permits, if a business assembles parcels of land for the expansion of an existing targeted business and/or

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establishes a new targeted business within designated economic revitalization zones, or if a technology business or defense production business is expanded or established in a technology zone or defense production zone, respectively. Details on the tax exemptions and other incentives can be found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.).

The three redevelopment districts are City Center Redevelopment District, the Conner Center Redevelopment District, and the Four Corners Redevelopment District.

**City Center Redevelopment District**

The City Center Redevelopment District encompasses an area of approximately 155 acres that extends along both sides of Manassas Drive starting from Euclid Avenue between Owens Drive and the City’s southern boundary to properties on the east side and south of Digital Drive (see map 3). The purpose of this district is to encourage an integrated mixture of commercial, office, civic buildings and residential uses. Because a downtown is the pivotal focus for every city, a mixture of uses that reinforces the image of a traditionally urban downtown or modern town center is appropriate for this district.

The district should be developed with the goal of providing a significant commercial/office/civic activity center that is supplemented by multi-family residential uses and adequate parking. The proper mix of uses will be guided by the market and dictated by the City’s financial analysis. Because this area is planned to become the City’s downtown, residential uses should be included in mixed use development only at the level necessary to ensure maximum viable commercial activity in the City Center.

**City Center Vision**

The vision for the City Center is that of a vibrant hub of community activity. The City Center area should be highly accessible to pedestrians, bikers, transit riders, and drivers. The City Center will be a place where people will come to stroll, shop, dine, work, attend cultural and entertainment events such as a farmer’s market or City festivals, buy food and drink, conduct civic business, and live. The City Center should be designed to provide many of the goods and services that City residents need on a daily basis to reduce the number of resident trips outside the City.

The City Center will be the primary commercial hub of activity for the City, represented by office uses, hotels, retailers, grocery stores, restaurants, and cultural, civic, and entertainment venues supported by a secondary residential component. Public and private open space and green space containing vibrant, native landscape designs, continuous sidewalks, bicycle paths and street trees will balance the hardscape elements to create an environmentally healthy and aesthetically pleasing sense of place.

**Guiding Principles for the City Center**

The City Center as a whole must represent a “great place”. As a great place, City Center will draw people to it for community purposes, such as visiting a library, grocery shopping, dining, entertainment, or a walk, jog, or bicycle ride.
Mixed Use – The development program for the City Center area shall be a balanced mixture of uses. The uses may be mixed within blocks and/or within buildings. The types and mixes should reinforce and maximize the current market conditions, while at the same time follow location and layout criteria that ensures their best chance to be successful. The City Center shall embrace mixed-use and pedestrian friendly design concepts to bring a vibrant, balanced and sustainable diversity of activities and land uses to the area. The mix should include commercial, office, retail, restaurants, hotels, commercial recreation, multi-family rental and owner occupied housing, structured garage, surface lot and street parking, along with pedestrian walkways and sidewalks that incorporate established City Center streetscape enhancements. Increasing the amount of commercial space is a high priority, not only to establish a vibrant mix of uses in the downtown core but also to strengthen the economic vitality of the City. Residential uses should reflect market based housing types while providing a solid, recurring customer base for the shops, restaurants and entertainment envisioned for the City Center.

Unique Design – The creation of a significant public gathering place is only complete with adjacent private uses that create the “walls of space”, define the scale and character of the place, and activate the place with the people who live, work and shop there. To that end, the City has an expectation that the City Center design will be exemplary and unique, from the largest details such as building design and the integration of open space, to the relationship between the buildings, the design of entryways from the parking areas, the details of landscaping and signage, and the inclusion of public art. The design of the City Center area should be unique but cohesive, creating a vibrant, modern urban core that distinguishes itself from a historic downtown. Establishing such an area requires a mix of uses, greater density, varying buildings heights, visually appealing architecture and useable open space. High quality building materials and signature buildings are essential to ensure City Center maintains its appeal over time. Accordingly, the individual buildings and development blocks within the City Center district should include timeless architectural elements as well as modern building design and creative building articulation. Such innovative design elements paired with inviting and accessible open space will enable City Center to become a unique, desired destination. The City also encourages the incorporation of green building and low impact development principles, preferably to include the program supported by or similar to the Leadership in Energy and Environmental Design (LEED) standards, in the design of buildings and sites. Additionally, a unified streetscape and an established building wall are critical to creating a sense of place. Effective streetscape provides comfortable, functional pedestrian space between the streets and buildings. Streetscape should include an adequate buffer from vehicular traffic, space for streetscape elements, such as streetlights, landscaping and benches, and areas for outdoor dining in appropriate locations. Details regarding urban design elements can be found in Appendix A, “Illustrative Design Guidelines for Office/Mixed Use Development.” Finally, the City Center shall be designed to be highly accessible by pedestrians, bicycles, and mass transit, through the existing Virginia Railway Express station.

Well-Designed Density – The key to a successful great place is the presence of many people at all times of the day. It is anticipated that multiple parcels of land will be consolidated
within the City Center Redevelopment District to create higher density, urban, mixed-use developments, with a pedestrian square or space(s) for outdoor events, social gathering, and recreation. It is important to recognize, however, that the City will not compromise its objectives regarding open space and design with increased density and height. Outstanding design must be used, such that increased mass and height does not overwhelm the pedestrian. Stepping the tallest portions of buildings back and away from the street and surrounding residential neighborhoods can be accompanied by some increased height and density opportunities without overwhelming the pedestrian and nearby residents. Increased densities may also be allowed in exchange for specific amenities such as public plazas, pedestrian enhancements, significant cultural/heritage resource projects, and preferred commercial uses. The City will carefully calculate and evaluate density and height proposals so as to determine whether they conform to or are in conflict with this objective.

**Balanced, Sustainable Development** – City Center development will be sustainable for the near and long-term and create new revenue and economic development opportunities for the City. A mixture of retail, office, residential, and entertainment uses are necessary to create a balance of goods and services, a strong customer base, and sustainable sources of municipal revenue. The City Center will not cause any unmitigated burden on City infrastructure, the environment, or existing neighborhoods.

**City Stewardship** – The City and its designees are the owners of a number of prime parcels of land within the City Center development area. The City has a fiduciary duty to protect the public’s interest in transactions involving the land that it owns. The City may utilize various financing tools or special assessment mechanisms to support public infrastructure and improvements and/or to assist in the effective development, construction, operation and maintenance of City Center.

**Appropriate zoning district for City Center**
The City created the MU-D, Downtown Mixed-Use zoning district to implement its vision for City Center. The development incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property has been zoned to the MU-D zoning district and the floor area of the residential component of the development does not exceed 40% of the development’s total floor area.

Within the core area of the City Center Redevelopment District, which is defined as all land between the Euclid Avenue and Norfolk Southern Railroad rights-of-way within 280 feet either side of the Manassas Drive right-of-way, only the MU-D, Downtown Mixed-Use zoning district is appropriate. Outside this core area, the PUD, Planned Unit Development zoning district is also appropriate, although certain limitations apply (e.g., single family residential development is not permitted). Unless development incentives are desired (see previous paragraph), the floor area of the residential component of a development within City Center (i.e., in either the MU-D or the PUD zoning district) cannot comprise more than 80% of the development’s total floor area unless a waiver has been approved by the Governing Body in accordance with City Code § 31-33.2.
Conner Center Redevelopment District

The Conner Center Redevelopment District encompasses an area of approximately 207 acres and is bounded by Euclid Avenue, the Norfolk Southern rail line, Conner Drive, and the Prince William County line (see map 4). Industrial development within the district was established in 1982 when this area was annexed from Prince William County and developed as the Conner Center Industrial Park to promote industrial uses with the goal of diversifying the City’s tax base and providing a new revenue stream for the City. While successful in achieving these goals, Conner Center has over the years had problems typical of similar industrial sites, including the outside storage of discarded equipment and inoperable vehicles, the accumulation of trash and old vehicle parts and a proliferation of non-permitted signs.

Since the establishment of the Conner Center Industrial Park, infrastructure and development patterns have emerged in adjacent areas of the City that provide the impetus for the Conner Center’s revitalization and redevelopment to focus on future land uses that encourage light industrial and office development, thereby supporting the City’s transition to a successful downtown-centered mix of uses exemplified by quality site design.

The Conner Center Redevelopment District benefits from access to fiber optic transmission facilities and existing rail lines. In addition, future growth and development patterns in the City and adjacent jurisdictions indicate that Euclid Avenue will one day become an alternate north-south corridor through the City and into Prince William County. This would allow the development of an additional gateway to the City along the western edge of the district, as well as a second connection point to Route 28 north of the City.

Conner Center Vision
Future land use in Conner Center is envisioned as a coordinated series of developments for targeted manufacturing, light industrial, and office/flex uses, data and technology centers, and support services for defense industries. The peripheral edges of the district will incorporate berms and substantial landscape buffers to soften the edges of the district and provide a transition from the emerging mixed-use and residential developments surrounding the district, including City Center and Manassas Park Station. The streetscape along Euclid Avenue should also include pedestrian connections, bus shelters, low maintenance landscaping, and a comprehensive sign plan to identify and define the district.

Within the district, lot consolidation should be emphasized to encourage larger scale high tech industrial and manufacturing activities. Uses within the district must be conducted entirely within buildings, and will incorporate innovative building and shell design. Open storage and auto salvage and repair activities will not be permitted, and existing uses legally engaged in these activities will be phased out as legally non-conforming uses.

It is envisioned that the Euclid Avenue-Industry Drive corridor will one day become part of a regional transportation solution that will help alleviate congestion on Route 28 by providing an alternative route into Prince William County and/or Fairfax County and to points north and east. Future development in Conner Center should anticipate and facilitate
this future transportation solution by improving the streetscape and widening Euclid Avenue and Industry Drive.

Appropriate zoning district for Conner Center
The City has created the I-2, Light Industrial zoning district for the purpose of implementing its vision for Conner Center. While the I-1, Industrial zoning district is acceptable within Conner Center, the tax exemptions and other incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property is zoned to the I-2, Light Industrial zoning district.

Four Corners Redevelopment District
The Four Corners Redevelopment District is the retail commercial hub of, and a gateway to the City, and includes the non-residential land on both sides of Route 28 as well as the residential property on both sides of Scott Drive (see Map 5). This area is presently developed with four automobile service stations, a car wash and detailing center, a U-Haul rental business and storage center, small restaurants, fast food businesses, an aging retail shopping center, and single family dwellings. The commercial uses derive a primary benefit from their location in close proximity to Route 28 (Centreville Road) and Manassas Drive. The intersection of Manassas Drive and Route 28 is a component of one of the major transportation corridors within the region and routinely experiences congestion from commuters traveling from neighborhoods within Manassas Park, Manassas and Prince William County to employment centers in Fairfax County and other areas within the Washington Metropolitan Area. The traffic congestion presents a challenge to the transportation network, but also provides great potential for redevelopment to a coordinated retail development center, which would take advantage of the availability of large numbers of potential consumers that travel the Route 28 corridor daily.

Four Corners Vision
Future land use in the Four Corners Redevelopment District is envisioned to focus primarily on a retail shopping complex that integrates medium to large retail sales establishments and office uses. It is preferred that the district be developed as only a few relatively large, integrated complexes that are created by assembling the many existing parcels of land. The use of high quality site and architectural design will provide a welcoming environment for consumers of all types, including pedestrians from surrounding neighborhoods, automobile traffic and public transportation. The district should employ pedestrian sidewalks and bus shelters with lane pull off areas to facilitate traffic and provide for the safety of pedestrians. Building facades should be coordinated under a central theme with a comprehensive sign plan to enhance the appearance of the district.

It is envisioned that Old Centreville Road will one day connect to Mathis Avenue to help alleviate the traffic congestion along Route 28. Future development in Four Corners should anticipate and facilitate this future transportation solution by providing for a new or improved road network that would provide a direct connection from Old Centreville Road to Mathis Avenue.
Appropriate zoning district for Four Corners
The City has created the B-3, Gateway Business zoning district for the purpose of implementing its vision for Four Corners. While the B-2, General Business zoning district is acceptable within Four Corners, the tax exemptions and other incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property is zoned to the B-3, Gateway Business zoning district.

In addition to the three redevelopment districts, the City has also established the following classifications for future land use:

Commercial
The purpose of the Commercial classification is to provide neighborhood retail to serve surrounding residential areas. Commercial-designated areas shall be planned and developed in a comprehensive, coordinated manner. Pedestrian access to and from the surrounding neighborhoods, where appropriate, shall be encouraged. Primary uses are retail, office, and retail service uses permitted in the B-1, Neighborhood Business zoning district and in the commercial portions of the PUD, Planned Unit Development zoning district.

Residential
The City has long been proud of the beauty and stability of its residential neighborhoods. The City maintains a variety of different housing types, including condominiums, apartments, townhouses, single-family detached dwellings, and housing to accommodate seniors, who require independent or assisted living facilities. For more information on Housing, see the Housing Chapter.

The City’s desires to maintain its residential character, preserve the integrity of the existing residential neighborhoods, and meet the residential needs of the City’s population. To further that desire, two broad Residential land use classifications are used: Single Family Residential and Multi-Family Residential.

Single-Family Residential
The pattern of development in the City has created two general areas of single-family residential development: west of Route 28, which is the original area of development in the City, and east of Andrew Drive (see map 2). With the exception of the area included in the Four Corners Redevelopment District and areas designated for multi-family attached dwellings (see below), future land use in these areas should continue to focus on single-family detached dwellings. The R-1, Single-Family Residential zoning district and the single-family residential component of the PUD, Planned Unit Development zoning district implement the future land use vision for these areas.

Multi-Family Residential
Multi-family development in the City has occurred east of the Norfolk Southern rail line, between Euclid Avenue and Route 28, and on land on land south of Cabbel Drive adjacent to Kirby Street and Moseby Drive (see map 2). Future land use in these areas should
continue to focus on multi-family attached residential dwellings. The R-2, Multi-Family Residential zoning district and the multi-family residential component of the PUD, Planned Unit Development zoning district implement the future land use vision for these areas.

Public & Utilities
The purpose of identifying public lands in the Comprehensive Plan is to provide an indication of existing and planned facilities, institutions, or other government installations, such as, but not limited to, government centers and related facilities. The appropriate Comprehensive Plan chapters (Parks & Recreation, Transportation, Public Works, Public Safety (Police & Fire and Rescue) & Environment) should be consulted for a more complete presentation regarding these public facilities.

Recreation
Residents enjoy approximately 200 acres of designated parkland and recreational areas in the City. Recreation areas include the Generals Ridge Golf Course, the new Community Center in Costello Park, Signal Hill Park, the Georgia Cemetery and Camp Carondelet Historic Areas, and numerous neighborhood parks, all of which are City-owned. Recreation areas are envisioned for continued use by City residents for passive and active recreation.

Private Institution
Types of appropriate uses in the Private Institution designation are private schools, churches and cemeteries. These uses often occur in residential neighborhoods and are generally represented in the R-1 and R-2 zoning districts.
Goals, Objectives and Action Strategies

General

Land Use Goal 1 – To promote a pattern of land use that encourages fiscally sound mixed-use, commercial and industrial development, and achieves a high-quality living environment.

Objective-1: Ensure remaining land available allows the City to compete on a regional and national basis for mixed-use, commercial and industrial development opportunities that will bring new jobs to the City.

Action Strategies

1.1 Advocate policies and public funding associated with the City’s Budget, Strategic Plan, and Capital Improvement Program that direct needed infrastructure improvements to achieve the economic development goals of the City.

1.2 Ensure that policies and public funding associated with other public agencies, such as the Virginia Rail Express (VRE), Potomac and Rappahannock Transportation Commission (PRTC), Upper Occoquan Service Authority (UOSA) and School Board are structured to support the economic goals of the City.

1.3 Seek and promote the redevelopment of unoccupied retail development and existing office buildings using the Illustrative Guidelines for Office/Mixed-Use Development, provided as a supplement to this chapter.

1.4 Continue to work with the property owner(s) of the land on Manassas Drive west of Digital Drive to the Rail line to encourage the development of commercial and/or office uses in these areas. This type of development is important to the city as a means of generating revenues needed to off-set residential property taxes. Consider city initiated rezoning of I-1, Industrial zoned land between railroad and Andrew Drive to assure appropriate development.

1.5 Utilize the Comprehensive Plan to provide the direction and framework within which all development, capital improvements and public service decisions are made.

Land Use Goal 2 – Ensure clear and efficient administrative procedures, policies, and ordinances that will attract and retain the type of office and commercial enterprises necessary to achieve the city’s vision.

Objective 2: Plan and design all public facilities in a manner that generally conforms to the Comprehensive plan, Zoning Ordinance, Public Facilities Manual (PFM), the Capital Improvement Program, and the Strategic Plan and are integral to the developments inducing their needs.

Action Strategies

2.1 Continue to update the Zoning Ordinance and the PFM, in order to bring all implementation-related regulations into conformance with the Comprehensive Plan.

2.2 Prepare separate Comprehensive Plan chapters for Fire and Rescue and Police.
2.3 Continue to provide input to obtain additional planning and regulatory authority over local land use-related issues from the General Assembly.

2.4 Continue to update the Comprehensive Plan to incorporate guidance provided by the Strategic Plan.

**Land Use Goal 3** – Pursue inter-jurisdictional cooperation on regional issues.

**Objective 3** – Work cooperatively with Federal, State and local governments, particularly those encompassing or adjacent to the City.

**Action Strategies**

3.1 Work with all neighboring localities to create a sphere of influence or potential future boundary adjustment areas to ensure compatibility of land use planning that includes environmental quality and transportation issues.

3.2 Explore with Prince William County the feasibility of adjusting the City’s boundaries to create clearly recognizable borders, such as roads and natural features.

3.3 Ensure that the City has representation on all regional and governmental panels and organizations that impact City development, transportation, public works, and other shared facilities.

3.4 Encourage inter-jurisdictional cooperation on safety measures, e.g. pedestrian crossings at major thoroughfares.

**Mixed-Use**

**Land Use Goal 4** – Provide diversified uses within the City Center Redevelopment District.

**Objective 4**

Develop the City Center Redevelopment District to include shopping, hotels, offices, recreation, multi-family residential and civic uses.

**Action Strategies**

4.1 Encourage private developers to develop at the high end of the density and intensity range, for residential, mixed use buildings, mid- to high-rise office, and structured parking as part of the rezoning, conditional use process. Encouraging properties to develop at the higher end of the density range – especially if there are few or no environmental constraints – will encourage mass transit opportunities.

4.2 Improve the appearance of and amenities available at the commuter parking lot. Efforts to improve the appearance and land uses near the parking lot may be appropriate. Structured parking with ground floor retail including amenities for users of mass transit – such as dry cleaners, childcare facilities, and coffee shop is encouraged.

4.3 Work with the property owners of land within the City Center Business District to encourage the development of mixed-use developments that will complement the downtown City Center.

4.4 Install way-finder signs at strategic parts of the City to provide direction to retail and public service locations and to increase public awareness to those destinations.

4.5 All future development/redevelopment along the Manassas Drive corridor from Andrew Drive to Mathis Ave will install City Center streetscape trees and lights.
Residential
Land Use Goal 5 – Preserve and improve the identity, character, and integrity of residential neighborhoods.
Objective 5 – Support neighborhood-friendly policies and procedures
Action Strategies
5.1 Maintain existing zoning for stable single-family detached developed residential areas.
5.2 Consider revising setbacks, lot coverage, and building size requirements to promote compatibility within neighborhoods.

Land Use Goal 6 – Protect residential neighborhoods from the impact of commercial development and from other nonresidential uses.
Objective 6 – Support land use policies that minimize impacts to residential areas.
Action Strategies
6.1 Study the impacts of non-residential uses permitted in residential districts to determine if Zoning Ordinance changes are needed.
6.2 Support any zoning ordinance revisions that are deemed necessary as a result.

Commercial/Industrial
Land Use Goal 7 – Provide the appropriate level of commercial uses within the City that meets the needs of residents and supports the economic vitality of the City.
Objective 7 – Support commercial uses that benefit residents and as a result strengthen the City’s tax base.
Action Strategies
7.1 Encourage commercial uses that will allow residents to meet their needs locally and reduce auto trips to outside the City.
7.2 Preserve commercial uses on commercially zoned land, especially in creative balanced mixed-use projects.
7.3 Create the greatest level of net new, sustainable commercial space and commercial revenue as possible in the City.

Land Use Goal 8 – Facilitate redevelopment and revitalization in existing commercial and industrial areas.
Objective 8 – Support improvement of existing commercial and industrial areas.
Action Strategies
8.1 Continue to identify commercial properties that are underutilized or in need of renovation and develop strategies for their revitalization and redevelopment.
8.2 Encourage parcel consolidations where necessary to enhance redevelopment potential.

Land Use Goal 9 – Provide for mixed-use development areas composed of retail, office and residential uses.
Objective 9 – Encourage an optimum mix of commercial and residential land uses adjacent to transportation hubs and facilities.

Action Strategies
9.1 Work with land owners and developers to eliminate existing and to discourage future strip-style retail development.

9.2 Design standards should encourage sidewalk use by pedestrian only and clearly identify bike paths. Sidewalk design should contain adequate lighting at night and signage that clearly identifies pedestrian crosswalks to motorists.

9.3 Encourage development utilizing an appropriate mix of commercial and residential uses.

Land Use Goals 10 – Ensure that parking solutions enhance the character and efficiency of commercial areas.

Objective 10 – Support parking solutions that encourage use of mass and pedestrian transit.

Action Strategies
10.1 Plan for future parking needs and evaluate the appropriateness of existing parking requirements.

10.2 Investigate the use of on-street parking in various locations throughout the commercial corridors.

10.3 Encourage the construction of structured or underground parking facilities within the City Center Business District, ideally around the VRE Station.

10.4 Reduce the need for automobile usage and parking by making pedestrian, bicycle, and mass transit access to commercial areas easy and efficient.
AN ORDINANCE

TO AMEND SECTION 31-17, PUD PLANNED UNIT DEVELOPMENT, AND SECTION 31-17.A, MU-D DOWNTOWN MIXED-USE DISTRICT, OF ARTICLE IV, DISTRICT REGULATIONS, OF CHAPTER 31, ZONING, OF THE CODE OF THE CITY OF MANASSAS PARK, VIRGINIA TO LIMIT THE MAXIMUM RESIDENTIAL COMPONENT PERMITTED FOR ANY DEVELOPMENT IN THE CITY CENTER REDEVELOPMENT DISTRICT TO EIGHTY PERCENT OF THE DEVELOPMENT’S TOTAL FLOOR AREA UNLESS A WAIVER HAS BEEN APPROVED BY THE GOVERNING BODY; AND

TO AMEND SECTION 31-33.2, WAIVERS AND MODIFICATIONS, OF ARTICLE VI, SUPPLEMENTARY REGULATIONS, OF CHAPTER 31, ZONING, OF THE CODE OF THE CITY OF MANASSAS PARK, VIRGINIA TO PROVIDE FOR A WAIVER TO ALLOW THE RESIDENTIAL COMPONENT OF ANY DEVELOPMENT IN THE CITY CENTER REDEVELOPMENT DISTRICT TO EXCEED EIGHTY PERCENT OF THE DEVELOPMENT’S TOTAL FLOOR AREA

WHEREAS, the approved Comprehensive Plan for the City of Manassas Park states that the MU-D, Downtown Mixed-Use zoning district and the PUD, Planned Unit Development zoning district are the only appropriate zoning districts in the City Center Redevelopment District, provided that the residential component of any development comprises no more than eighty percent (80%) of the development’s total floor area unless a waiver has been approved by the Governing Body; and

WHEREAS, the Governing Body desires to (i) amend Sections 31-17 and 31-17.A to reflect the maximum residential component permitted for a development in the City Center Redevelopment District and (ii) to amend Section 31-33.2 to provide for a waiver that, if approved by the Governing Body, would allow a development’s residential component to exceed eighty percent (80%) of the development’s total floor area.

NOW THEREFORE BE IT ORDAINED by the Governing Body of the City of Manassas Park, Virginia, that:

1. Subsection (b) of Section 31-17, PUD Planned Unit Development, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:

“Sec. 31-17. – PUD Planned Unit Development.

* * * * *

(b) Permitted uses: A building or land shall be used only for the following purposes:
Outside the City Center Redevelopment District:
   a. Any use permitted in the R-1 Single-Family Residential zoning district.
   b. Any use permitted in the R-2 Multiple-Family Residential zoning district.
   c. Any use permitted in the B-2 General Business zoning district.

Within the City Center Redevelopment District:
   a. Any use permitted in the R-2 Multiple-Family Residential zoning district, provided that the residential component of any development cannot comprise more than eighty percent (80%) of the development’s total floor area unless a waiver has been approved in accordance with section 31-33.2.
   b. Any use permitted in the B-2 General Business zoning district, except automobile and truck tire sales and service, boat and boat trailer sales and storage, greenhouses, and funeral homes.
   c. Any use permitted in the PF Public Facilities zoning district, except fleet storage facilities.
   d. Inns and bed and breakfast establishments.
   e. Technology businesses.

2. Subsection (d) of Section 31-17, PUD Planned Unit Development, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:

   * * * *

   (d) Conditional uses: Any conditional use, except for a satellite wagering facility, listed as permitted in the R-1 Single-Family Residential District, the R-2 Multiple-Family Residential District, the B-1 Neighborhood Business District, or the B-2 General Business District, if approved by the governing body in accordance with the procedures, guides, and standards of section 31-54.1, The following uses may be permitted as conditional uses if approved by the governing body in accordance with the procedures, guides, and standards of section 31-54.1:

   (1) Except for a satellite wagering facility, any conditional use listed as permitted in the R-1 Single-Family Residential District, the R-2 Multiple-Family Residential District, the B-1 Neighborhood Business District, or the B-2 General Business District.

   (2) Commercial Recreation Facilities

2.3 Subsection (b) of Section 31-17.A, MU-D Downtown mixed-use district, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:
“Sec. 31-17.A. – MU-D Downtown mixed-use district.

* * * * *

(b) Permitted uses: Development within this district may contain a mix of multi-family residential, office, and commercial land uses; provided, however, that the residential component of any development cannot comprise more than eighty percent (80%) of the development's total floor area unless a waiver has been approved in accordance with section 31-33.2. A building or land shall be used only for the following uses:

1. Apartments and townhouses.
2. All permitted uses in the B-2 General business district, except automobile and truck tire sales and service, boat and boat trailer sales and storage, greenhouses and funeral homes.
3. All permitted uses in the PF Public facilities district, except fleet storage facilities.
4. Inns and bed and breakfast establishments.
5. Technology businesses.”

4. Subsection (d) of Section 31-17.A, MU-D Downtown mixed-use district, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:

* * * * *

(d) Conditional uses: The following uses may be permitted as conditional uses if approved by the governing body in accordance with the procedures, guides, and standards of section 31-54.1:

1. Manufacturing or fabrication of goods to be sold through a storefront within the same building.
2. Nightclubs and restaurants providing live entertainment, including dance halls.
4. Motorcycle sales.
5. Nursery schools.
3.5. Subsection (b) of Section 31-33.2, Waivers and modifications, of Article VI, Supplementary Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to add an additional development standard as follows:

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Sec. 31-33.2. – Waivers and modifications.

* * * *

(b) For the purposes of this section, the term “development standards” means one (1) of the following:

* * * *

- For any development in the City Center Redevelopment District (as defined in the Comprehensive Plan) that is zoned MU-D Downtown mixed-use district or PUD Planned Unit Development, the requirement that the residential component of any development cannot comprise more than eighty percent (80%) of the development’s total floor area.
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4.6. All sections of the Code of the City of Manassas Park, Virginia that are inconsistent with and/or in conflict with this Ordinance are hereby repealed.

5.7. If any section, subsection, sentence, clause, phrase or portion of this Ordinance is for any reason held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portions hereof.

6.8. This Ordinance shall be effective upon its adoption.
Attachment 3: Clean Version of Comp Plan & Zoning Text
Chapter Eleven
Land Use and Urban Design

The City of Manassas Park recognizes that growth and change will occur, and that change is vital to the well-being of the community. Manassas Park encourages smart growth and principled development that is environmentally and fiscally sound. This long range development vision supports businesses and their expansion, strengthening the City’s financial health while providing an exceptional quality of life for its residents.

Observing smart growth principles will allow for the City’s long term success. Smart growth recognizes connections between development and quality of life. It leverages new growth to improve the community. Smart growth is community centered, transit and pedestrian oriented, and has a mix of housing, office, entertainment, commercial recreation, lodging, and retail uses. Additionally, through quality architecture and site planning, communities are made attractive and desirable.

Developing processes that further the land use vision, and providing the tools necessary to achieve the vision, will help ensure success in implementing the plan and establishing a pathway to success. In addition, review of public facilities to ensure investment in public infrastructure will further the vision and is a critical component of plan implementation.

LONG RANGE LAND USE CONTENTS

The components of the Long Range Land Use Plan are:

- Intent, Issues, Land Use Designations, Goals, Objectives, and Action Strategies
- Map 1, Annexation and Boundary Line Adjustments
- Map 2, Long Range Land Use Plan Map and Classification
- Map 3, City Center Redevelopment District
- Map 4, Conner Center Redevelopment District
- Map 5, Four Corners Redevelopment District

Land Use issues

Residential development

- Maintenance of the City’s housing stock and neighborhoods are fundamental to the City’s ongoing viability.
- Existing residential neighborhoods need to be buffered from incompatible land uses, both those that exist today and those that will be developed.
- Neighborhoods should be connected to routes of access with emphasis on the use of sidewalks and bike trails.
- New development impacts should be mitigated through proper site plan design and development procedures.
Commercial and office development

- Additional commercial activity should be encouraged in both the City Center and Four Corners Redevelopment Districts.

Industrial development

- Industrial development and redevelopment should be limited to “light industrial” uses, should be reserved for and encouraged in the Conner Center Redevelopment District, and should be organized and coordinated.
- Industrial uses should be significantly buffered, and uses mitigated, to protect surrounding or nearby residential neighborhoods, including the multi-family residential uses in the City Center Redevelopment District.
- Older industrial areas should be reviewed to investigate potential redevelopment opportunities.

Economic Development Issues

- Limited land for new development within the City creates a need to consider redevelopment as a means to expand the City’s tax base.
- Incentives for commercial redevelopment should be emphasized.
- Current land ownership patterns are dominated by small parcels in individual ownership, hampering redevelopment.

Manassas Park is largely built out with the fundamental pattern of land uses largely set. This limitation is unlikely to change substantially in the foreseeable future. Because few major undeveloped tracts remain within the City, redevelopment of property will become an increasingly important function as the City moves toward achieving its goals. For more information, see the Economic Development chapter.

Land Use Designation Classifications

The City has a vested interest in the development of a thriving, full-service community where residents can live, work, shop and play. To that end, future land use should be focused on maintaining existing residential neighborhoods; allowing development of future residential neighborhoods in an integrated downtown; providing goods and services that are needed by both residents and businesses; providing community gathering spaces that allow for downtown events; providing necessary public open space, efficient transportation systems and sufficient parking; and encouraging non-residential development that will create a means of generating long-term sustainable and diversified revenue.

To help encourage development in conformance with the City’s future land use goals, the Governing Body has enacted legislation that provides for a real estate property tax exemption for the expansion of existing targeted businesses and/or the establishment of new targeted businesses within three designated redevelopment districts. This legislation also provides for BPOL tax exemptions and other incentives, including the waiver of fees for rezoning a property, for site plan review, and for building permits, if a business assembles parcels of land for the expansion of an existing targeted business and/or
establishes a new targeted business within designated economic revitalization zones, or if a technology business or defense production business is expanded or established in a technology zone or defense production zone, respectively. Details on the tax exemptions and other incentives can be found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.).

The three redevelopment districts are City Center Redevelopment District, the Conner Center Redevelopment District, and the Four Corners Redevelopment District.

**City Center Redevelopment District**

The City Center Redevelopment District encompasses an area of approximately 155 acres that extends along both sides of Manassas Drive starting from Euclid Avenue between Owens Drive and the City’s southern boundary to properties on the east side of Digital Drive (see map 3). The purpose of this district is to encourage an integrated mixture of commercial, office, civic buildings and residential uses. Because a downtown is the pivotal focus for every city, a mixture of uses that reinforces the image of an urban downtown or modern town center is appropriate for this district.

The district should be developed with the goal of providing a commercial/office/civic activity center that is supplemented by multi-family residential uses and adequate parking. The proper mix of uses will be guided by the market and dictated by the City’s financial analysis. Because this area is planned to become the City’s downtown, residential uses should be included in mixed use development at the level necessary to ensure viable commercial activity in the City Center.

**City Center Vision**

The vision for the City Center is that of a vibrant hub of community activity. The City Center area should be highly accessible to pedestrians, bikers, transit riders, and drivers. The City Center will be a place where people will come to stroll, shop, dine, work, attend cultural and entertainment events such as a farmer’s market or City festivals, buy food and drink, conduct civic business, and live. The City Center should be designed to provide many of the goods and services that City residents need on a daily basis to reduce the number of resident trips outside the City.

The City Center will be the primary commercial hub of activity for the City, represented by office uses, hotels, retailers, grocery stores, restaurants, and cultural, civic, and entertainment venues supported by a secondary residential component. Public and private open space and green space containing vibrant, native landscape designs, continuous sidewalks, bicycle paths and street trees will balance the hardscape elements to create an environmentally healthy and aesthetically pleasing sense of place.

**Guiding Principles for the City Center**

The City Center as a whole must represent a “great place”. As a great place, City Center will draw people to it for community purposes, such as visiting a library, grocery shopping, dining, entertainment, or a walk, jog, or bicycle ride.
**Mixed Use** – The development program for the City Center area shall be a balanced mixture of uses. The uses may be mixed within blocks and/or within buildings. The types and mixes should reinforce and maximize the current market conditions, while at the same time follow location and layout criteria that ensures their best chance to be successful. The City Center shall embrace mixed-use and pedestrian friendly design concepts to bring a vibrant, balanced and sustainable diversity of activities and land uses to the area. The mix should include commercial, office, retail, restaurants, hotels, commercial recreation, multi-family rental and owner occupied housing, structured garage, surface lot and street parking, along with pedestrian walkways and sidewalks that incorporate established City Center streetscape enhancements. Increasing the amount of commercial space is a high priority, not only to establish a vibrant mix of uses in the downtown core but also to strengthen the economic vitality of the City. Residential uses should reflect market based housing types while providing a solid, recurring customer base for the shops, restaurants and entertainment envisioned for the City Center.

**Unique Design** – The creation of a significant public gathering place is only complete with adjacent private uses that create the “walls of space”, define the scale and character of the place, and activate the place with the people who live, work and shop there. To that end, the City has an expectation that the City Center design will be exemplary and unique, from the largest details such as building design and the integration of open space, to the relationship between the buildings, the design of entryways from the parking areas, the details of landscaping and signage, and the inclusion of public art. The design of the City Center area should be unique but cohesive, creating a vibrant, modern urban core that distinguishes itself from a historic downtown. Establishing such an area requires a mix of uses, greater density, varying buildings heights, visually appealing architecture and useable open space. High quality building materials and signature buildings are essential to ensure City Center maintains its appeal over time. Accordingly, the individual buildings and development blocks within the City Center district should include timeless architectural elements as well as modern building design and creative building articulation. Such innovative design elements paired with inviting and accessible open space will enable City Center to become a unique, desired destination. The City also encourages the incorporation of green building and low impact development principles, preferably to include the program supported by or similar to the Leadership in Energy and Environmental Design (LEED) standards, in the design of buildings and sites. Additionally, a unified streetscape and an established building wall are critical to creating a sense of place. Effective streetscape provides comfortable, functional pedestrian space between the streets and buildings. Streetscape should include an adequate buffer from vehicular traffic, space for streetscape elements, such as streetlights, landscaping and benches, and areas for outdoor dining in appropriate locations. Details regarding urban design elements can be found in Appendix A, “Illustrative Design Guidelines for Office/Mixed Use Development.” Finally, the City Center shall be designed to be highly accessible by pedestrians, bicycles, and mass transit, through the existing Virginia Railway Express station.

**Well-Designed Density** – The key to a successful great place is the presence of many people at all times of the day. It is anticipated that multiple parcels of land will be consolidated
within the City Center Redevelopment District to create higher density, urban, mixed-use developments, with a pedestrian square or space(s) for outdoor events, social gathering, and recreation. Outstanding design must be used, such that increased mass and height does not overwhelm the pedestrian. Stepping the tallest portions of buildings back and away from the street and surrounding residential neighborhoods can be accompanied by some increased height and density opportunities without overwhelming the pedestrian and nearby residents. Increased densities may also be allowed in exchange for specific amenities such as public plazas, pedestrian enhancements, significant cultural/heritage resource projects, and preferred commercial uses. The City will carefully calculate and evaluate density and height proposals so as to determine whether they conform to or are in conflict with this objective.

**Balanced, Sustainable Development** – City Center development will be sustainable for the near and long-term and create new revenue and economic development opportunities for the City. A mixture of retail, office, residential, and entertainment uses are necessary to create a balance of goods and services, a strong customer base, and sustainable sources of municipal revenue. The City Center will not cause any unmitigated burden on City infrastructure, the environment, or existing neighborhoods.

**City Stewardship** – The City and its designees are the owners of a number of prime parcels of land within the City Center development area. The City has a fiduciary duty to protect the public’s interest in transactions involving the land that it owns. The City may utilize various financing tools or special assessment mechanisms to support public infrastructure and improvements and/or to assist in the effective development, construction, operation and maintenance of City Center.

**Appropriate zoning district for City Center**

The City created the MU-D, Downtown Mixed-Use zoning district to implement its vision for City Center. The development incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property has been zoned to the MU-D zoning district and the floor area of the residential component of the development does not exceed 40% of the development’s total floor area.

Within the core area of the City Center Redevelopment District, which is defined as all land between the Euclid Avenue and Norfolk Southern Railroad rights-of-way within 280 feet either side of the Manassas Drive right-of-way, only the MU-D, Downtown Mixed-Use zoning district is appropriate. Outside this core area, the PUD, Planned Unit Development zoning district is also appropriate, although certain limitations apply (e.g., single family residential development is not permitted). Unless development incentives are desired (see previous paragraph), the floor area of the residential component of a development within City Center (i.e., in either the MU-D or the PUD zoning district) cannot comprise more than 80% of the development’s total floor area unless a waiver has been approved by the Governing Body in accordance with City Code § 31-33.2.
Conner Center Redevelopment District

The Conner Center Redevelopment District encompasses an area of approximately 207 acres and is bounded by Euclid Avenue, the Norfolk Southern rail line, Conner Drive, and the Prince William County line (see map 4). Industrial development within the district was established in 1982 when this area was annexed from Prince William County and developed as the Conner Center Industrial Park to promote industrial uses with the goal of diversifying the City’s tax base and providing a new revenue stream for the City. While successful in achieving these goals, Conner Center has over the years had problems typical of similar industrial sites, including the outside storage of discarded equipment and inoperable vehicles, the accumulation of trash and old vehicle parts and a proliferation of non-permitted signs.

Since the establishment of the Conner Center Industrial Park, infrastructure and development patterns have emerged in adjacent areas of the City that provide the impetus for the Conner Center’s revitalization and redevelopment to focus on future land uses that encourage light industrial and office development, thereby supporting the City’s transition to a successful downtown-centered mix of uses exemplified by quality site design.

The Conner Center Redevelopment District benefits from access to fiber optic transmission facilities and existing rail lines. In addition, future growth and development patterns in the City and adjacent jurisdictions indicate that Euclid Avenue will one day become an alternate north-south corridor through the City and into Prince William County. This would allow the development of an additional gateway to the City along the western edge of the district, as well as a second connection point to Route 28 north of the City.

Conner Center Vision

Future land use in Conner Center is envisioned as a coordinated series of developments for targeted manufacturing, light industrial, and office/flex uses, data and technology centers, and support services for defense industries. The peripheral edges of the district will incorporate berms and substantial landscape buffers to soften the edges of the district and provide a transition from the emerging mixed-use and residential developments surrounding the district, including City Center and Manassas Park Station. The streetscape along Euclid Avenue should also include pedestrian connections, bus shelters, low maintenance landscaping, and a comprehensive sign plan to identify and define the district.

Within the district, lot consolidation should be emphasized to encourage larger scale high tech industrial and manufacturing activities. Uses within the district must be conducted entirely within buildings, and will incorporate innovative building and shell design. Open storage and auto salvage and repair activities will not be permitted, and existing uses legally engaged in these activities will be phased out as legally non-conforming uses.

It is envisioned that the Euclid Avenue-Industry Drive corridor will one day become part of a regional transportation solution that will help alleviate congestion on Route 28 by providing an alternative route into Prince William County and/or Fairfax County and to points north and east. Future development in Conner Center should anticipate and facilitate
this future transportation solution by improving the streetscape and widening Euclid Avenue and Industry Drive.

**Appropriate zoning district for Conner Center**
The City has created the I-2, Light Industrial zoning district for the purpose of implementing its vision for Conner Center. While the I-1, Industrial zoning district is acceptable within Conner Center, the tax exemptions and other incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property is zoned to the I-2, Light Industrial zoning district.

**Four Corners Redevelopment District**
The Four Corners Redevelopment District is the retail commercial hub of, and a gateway to the City, and includes the non-residential land on both sides of Route 28 as well as the residential property on both sides of Scott Drive (see Map 5). This area is presently developed with four automobile service stations, a car wash and detailing center, a U-Haul rental business and storage center, small restaurants, fast food businesses, an aging retail shopping center, and single family dwellings. The commercial uses derive a primary benefit from their location in close proximity to Route 28 (Centreville Road) and Manassas Drive. The intersection of Manassas Drive and Route 28 is a component of one of the major transportation corridors within the region and routinely experiences congestion from commuters traveling from neighborhoods within Manassas Park, Manassas and Prince William County to employment centers in Fairfax County and other areas within the Washington Metropolitan Area. The traffic congestion presents a challenge to the transportation network, but also provides great potential for redevelopment to a coordinated retail development center, which would take advantage of the availability of large numbers of potential consumers that travel the Route 28 corridor daily.

**Four Corners Vision**
Future land use in the Four Corners Redevelopment District is envisioned to focus primarily on a retail shopping complex that integrates medium to large retail sales establishments and office uses. It is preferred that the district be developed as only a few relatively large, integrated complexes that are created by assembling the many existing parcels of land. The use of high quality site and architectural design will provide a welcoming environment for consumers of all types, including pedestrians from surrounding neighborhoods, automobile traffic and public transportation. The district should employ pedestrian sidewalks and bus shelters with lane pull off areas to facilitate traffic and provide for the safety of pedestrians. Building facades should be coordinated under a central theme with a comprehensive sign plan to enhance the appearance of the district.

It is envisioned that Old Centreville Road will one day connect to Mathis Avenue to help alleviate the traffic congestion along Route 28. Future development in Four Corners should anticipate and facilitate this future transportation solution by providing for a new or improved road network that would provide a direct connection from Old Centreville Road to Mathis Avenue.
**Appropriate zoning district for Four Corners**
The City has created the B-3, Gateway Business zoning district for the purpose of implementing its vision for Four Corners. While the B-2, General Business zoning district is acceptable within Four Corners, the tax exemptions and other incentives found in Article XII of Chapter 22 of the City Code (§ 22-210 et seq.) are available only if the subject property is zoned to the B-3, Gateway Business zoning district.

In addition to the three redevelopment districts, the City has also established the following classifications for future land use:

**Commercial**
The purpose of the Commercial classification is to provide neighborhood retail to serve surrounding residential areas. Commercial-designated areas shall be planned and developed in a comprehensive, coordinated manner. Pedestrian access to and from the surrounding neighborhoods, where appropriate, shall be encouraged. Primary uses are retail, office, and retail service uses permitted in the B-1, Neighborhood Business zoning district and in the commercial portions of the PUD, Planned Unit Development zoning district.

**Residential**
The City has long been proud of the beauty and stability of its residential neighborhoods. The City maintains a variety of different housing types, including condominiums, apartments, townhouses, single-family detached dwellings, and housing to accommodate seniors, who require independent or assisted living facilities. For more information on Housing, see the Housing Chapter.

The City’s desires to maintain its residential character, preserve the integrity of the existing residential neighborhoods, and meet the residential needs of the City’s population. To further that desire, two broad Residential land use classifications are used: Single Family Residential and Multi-Family Residential.

**Single-Family Residential**
The pattern of development in the City has created two general areas of single-family residential development: west of Route 28, which is the original area of development in the City, and east of Andrew Drive (see map 2). With the exception of the area included in the Four Corners Redevelopment District and areas designated for multi-family attached dwellings (see below), future land use in these areas should continue to focus on single-family detached dwellings. The R-1, Single-Family Residential zoning district and the single-family residential component of the PUD, Planned Unit Development zoning district implement the future land use vision for these areas.

**Multi-Family Residential**
Multi-family development in the City has occurred east of the Norfolk Southern rail line, between Euclid Avenue and Route 28, and on land on land south of Cabbel Drive adjacent to Kirby Street and Moseby Drive (see map 2). Future land use in these areas should
continue to focus on multi-family attached residential dwellings. The R-2, Multi-Family Residential zoning district and the multi-family residential component of the PUD, Planned Unit Development zoning district implement the future land use vision for these areas.

**Public & Utilities**
The purpose of identifying public lands in the Comprehensive Plan is to provide an indication of existing and planned facilities, institutions, or other government installations, such as, but not limited to, government centers and related facilities. The appropriate Comprehensive Plan chapters (Parks & Recreation, Transportation, Public Works, Public Safety (Police & Fire and Rescue) & Environment) should be consulted for a more complete presentation regarding these public facilities.

**Recreation**
Residents enjoy approximately 200 acres of designated parkland and recreational areas in the City. Recreation areas include the Generals Ridge Golf Course, the new Community Center in Costello Park, Signal Hill Park, the Georgia Cemetery and Camp Carondelet Historic Areas, and numerous neighborhood parks, all of which are City-owned. Recreation areas are envisioned for continued use by City residents for passive and active recreation.

**Private Institution**
Types of appropriate uses in the Private Institution designation are private schools, churches and cemeteries. These uses often occur in residential neighborhoods and are generally represented in the R-1 and R-2 zoning districts.
Goals, Objectives and Action Strategies

General

Land Use Goal 1 – To promote a pattern of land use that encourages fiscally sound mixed-use, commercial and industrial development, and achieves a high-quality living environment.

Objective-1: Ensure remaining land available allows the City to compete on a regional and national basis for mixed-use, commercial and industrial development opportunities that will bring new jobs to the City.

Action Strategies

1.1 Advocate policies and public funding associated with the City’s Budget, Strategic Plan, and Capital Improvement Program that direct needed infrastructure improvements to achieve the economic development goals of the City.

1.2 Ensure that policies and public funding associated with other public agencies, such as the Virginia Rail Express (VRE), Potomac and Rappahannock Transportation Commission (PRTC), Upper Occoquan Service Authority (UOSA) and School Board are structured to support the economic goals of the City.

1.3 Seek and promote the redevelopment of unoccupied retail development and existing office buildings using the Illustrative Guidelines for Office/Mixed-Use Development, provided as a supplement to this chapter.

1.4 Continue to work with the property owner(s) of the land on Manassas Drive west of Digital Drive to the Rail line to encourage the development of commercial and/or office uses in these areas. This type of development is important to the city as a means of generating revenues needed to off-set residential property taxes. Consider city initiated rezoning of I-1, Industrial zoned land between railroad and Andrew Drive to assure appropriate development.

1.5 Utilize the Comprehensive Plan to provide the direction and framework within which all development, capital improvements and public service decisions are made.

Land Use Goal 2 – Ensure clear and efficient administrative procedures, policies, and ordinances that will attract and retain the type of office and commercial enterprises necessary to achieve the city’s vision.

Objective 2: Plan and design all public facilities in a manner that generally conforms to the Comprehensive plan, Zoning Ordinance, Public Facilities Manual (PFM), the Capital Improvement Program, and the Strategic Plan and are integral to the developments inducing their needs.

Action Strategies

2.1 Continue to update the Zoning Ordinance and the PFM, in order to bring all implementation-related regulations into conformance with the Comprehensive Plan.

2.2 Prepare separate Comprehensive Plan chapters for Fire and Rescue and Police.
2.3 Continue to provide input to obtain additional planning and regulatory authority over local land use-related issues from the General Assembly.

2.4 Continue to update the Comprehensive Plan to incorporate guidance provided by the Strategic Plan.

**Land Use Goal 3** – Pursue inter-jurisdictional cooperation on regional issues.

**Objective 3** – Work cooperatively with Federal, State and local governments, particularly those encompassing or adjacent to the City.

**Action Strategies**

3.1 Work with all neighboring localities to create a sphere of influence or potential future boundary adjustment areas to ensure compatibility of land use planning that includes environmental quality and transportation issues.

3.2 Explore with Prince William County the feasibility of adjusting the City’s boundaries to create clearly recognizable borders, such as roads and natural features.

3.3 Ensure that the City has representation on all regional and governmental panels and organizations that impact City development, transportation, public works, and other shared facilities.

3.4 Encourage inter-jurisdictional cooperation on safety measures, e.g. pedestrian crossings at major thoroughfares.

**Mixed-Use**

**Land Use Goal 4** – Provide diversified uses within the City Center Redevelopment District.

**Objective 4**

Develop the City Center Redevelopment District to include shopping, hotels, offices, recreation, multi-family residential and civic uses.

**Action Strategies**

4.1 Encourage private developers to develop at the high end of the density and intensity range, for residential, mixed use buildings, mid- to high-rise office, and structured parking as part of the rezoning, conditional use process. Encouraging properties to develop at the higher end of the density range – especially if there are few or no environmental constraints – will encourage mass transit opportunities.

4.2 Improve the appearance of and amenities available at the commuter parking lot. Efforts to improve the appearance and land uses near the parking lot may be appropriate. Structured parking with ground floor retail including amenities for users of mass transit – such as dry cleaners, childcare facilities, and coffee shop is encouraged.

4.3 Work with the property owners of land within the City Center Business District to encourage the development of mixed-use developments that will complement the downtown City Center.

4.4 Install way-finder signs at strategic parts of the City to provide direction to retail and public service locations and to increase public awareness to those destinations.

4.5 All future development/redevelopment along the Manassas Drive corridor from Andrew Drive to Mathis Ave will install City Center streetscape trees and lights.
Residential  
**Land Use Goal 5** – Preserve and improve the identity, character, and integrity of residential neighborhoods.  
**Objective 5** – Support neighborhood-friendly policies and procedures  
**Action Strategies**  
5.1 Maintain existing zoning for stable single-family detached developed residential areas.  
5.2 Consider revising setbacks, lot coverage, and building size requirements to promote compatibility within neighborhoods.  

**Land Use Goal 6** – Protect residential neighborhoods from the impact of commercial development and from other nonresidential uses.  
**Objective 6** – Support land use policies that minimize impacts to residential areas.  
**Action Strategies**  
6.1 Study the impacts of non-residential uses permitted in residential districts to determine if Zoning Ordinance changes are needed.  
6.2 Support any zoning ordinance revisions that are deemed necessary as a result.  

Commercial/Industrial  
**Land Use Goal 7** – Provide the appropriate level of commercial uses within the City that meets the needs of residents and supports the economic vitality of the City.  
**Objective 7** – Support commercial uses that benefit residents and as a result strengthen the City’s tax base.  
**Action Strategies**  
7.1 Encourage commercial uses that will allow residents to meet their needs locally and reduce auto trips to outside the City.  
7.2 Preserve commercial uses on commercially zoned land, especially in creative balanced mixed-use projects.  
7.3 Create the greatest level of net new, sustainable commercial space and commercial revenue as possible in the City.  

**Land Use Goal 8** – Facilitate redevelopment and revitalization in existing commercial and industrial areas.  
**Objective 8** – Support improvement of existing commercial and industrial areas.  
**Action Strategies**  
8.1 Continue to identify commercial properties that are underutilized or in need of renovation and develop strategies for their revitalization and redevelopment.  
8.2 Encourage parcel consolidations where necessary to enhance redevelopment potential.  

**Land Use Goal 9** – Provide for mixed-use development areas composed of retail, office and residential uses.
**Objective 9** – Encourage an optimum mix of commercial and residential land uses adjacent to transportation hubs and facilities.

**Action Strategies**

9.1 Work with land owners and developers to eliminate existing and to discourage future strip-style retail development.

9.2 Design standards should encourage sidewalk use by pedestrian only and clearly identify bike paths. Sidewalk design should contain adequate lighting at night and signage that clearly identifies pedestrian crosswalks to motorists.

9.3 Encourage development utilizing an appropriate mix of commercial and residential uses.

**Land Use Goals 10** – Ensure that parking solutions enhance the character and efficiency of commercial areas.

**Objective 10** – Support parking solutions that encourage use of mass and pedestrian transit.

**Action Strategies**

10.1 Plan for future parking needs and evaluate the appropriateness of existing parking requirements.

10.2 Investigate the use of on-street parking in various locations throughout the commercial corridors.

10.3 Encourage the construction of structured or underground parking facilities within the City Center Business District, ideally around the VRE Station.

10.4 Reduce the need for automobile usage and parking by making pedestrian, bicycle, and mass transit access to commercial areas easy and efficient.
ORDINANCE NO.: ____________

Motion: ______________________ Second: ______________________

Date: ______________________

AN ORDINANCE

TO AMEND SECTION 31-17, PUD PLANNED UNIT DEVELOPMENT, AND SECTION 31-17.A, MU-D DOWNTOWN MIXED-USE DISTRICT, OF ARTICLE IV, DISTRICT REGULATIONS, OF CHAPTER 31, ZONING, OF THE CODE OF THE CITY OF MANASSAS PARK, VIRGINIA TO LIMIT THE MAXIMUM RESIDENTIAL COMPONENT PERMITTED FOR ANY DEVELOPMENT IN THE CITY CENTER REDEVELOPMENT DISTRICT TO EIGHTY PERCENT OF THE DEVELOPMENT’S TOTAL FLOOR AREA UNLESS A WAIVER HAS BEEN APPROVED BY THE GOVERNING BODY; AND

TO AMEND SECTION 31-33.2, WAIVERS AND MODIFICATIONS, OF ARTICLE VI, SUPPLEMENTARY REGULATIONS, OF CHAPTER 31, ZONING, OF THE CODE OF THE CITY OF MANASSAS PARK, VIRGINIA TO PROVIDE FOR A WAIVER TO ALLOW THE RESIDENTIAL COMPONENT OF ANY DEVELOPMENT IN THE CITY CENTER REDEVELOPMENT DISTRICT TO EXCEED EIGHTY PERCENT OF THE DEVELOPMENT’S TOTAL FLOOR AREA

WHEREAS, the approved Comprehensive Plan for the City of Manassas Park states that the MU-D, Downtown Mixed-Use zoning district and the PUD, Planned Unit Development zoning district are the only appropriate zoning districts in the City Center Redevelopment District, provided that the residential component of any development comprises no more than eighty percent (80%) of the development’s total floor area unless a waiver has been approved by the Governing Body; and

WHEREAS, the Governing Body desires to (i) amend Sections 31-17 and 31-17.A to reflect the maximum residential component permitted for a development in the City Center Redevelopment District and (ii) to amend Section 31-33.2 to provide for a waiver that, if approved by the Governing Body, would allow a development’s residential component to exceed eighty percent (80%) of the development’s total floor area.

NOW THEREFORE BE IT ORDAINED by the Governing Body of the City of Manassas Park, Virginia, that:

1. Subsection (b) of Section 31-17, PUD Planned Unit Development, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:

“Sec. 31-17. – PUD Planned Unit Development.

* * * * *

(b) Permitted uses: A building or land shall be used only for the following purposes:
(1) Outside the City Center Redevelopment District:
   a. Any use permitted in the R-1 Single-Family Residential zoning district.
   b. Any use permitted in the R-2 Multiple-Family Residential zoning district.
   c. Any use permitted in the B-2 General Business zoning district.”

(2) Within the City Center Redevelopment District:
   a. Any use permitted in the R-2 Multiple-Family Residential zoning district, provided that the residential component of any development cannot comprise more than eighty percent (80%) of the development’s total floor area unless a waiver has been approved in accordance with section 31-33.2.
   b. Any use permitted in the B-2 General Business zoning district, except automobile and truck tire sales and service, boat and boat trailer sales and storage, greenhouses, and funeral homes.
   c. Any use permitted in the PF Public Facilities zoning district, except fleet storage facilities.
   d. Inns and bed and breakfast establishments.
   e. Technology businesses.”

2. Subsection (d) of Section 31-17, PUD Planned Unit Development, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:

   * * * * *

   (d) **Conditional uses:** The following uses may be permitted as conditional uses if approved by the governing body in accordance with the procedures, guides, and standards of section 31-54.1:

   (1) Except for a satellite wagering facility, any conditional use listed as permitted in the R-1 Single-Family Residential District, the R-2 Multiple-Family Residential District, the B-1, Neighborhood Business District, or the B-2 General Business District.

   (2) Commercial Recreation Facilities

3. Subsection (b) of Section 31-17.A, MU-D Downtown mixed-use district, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:

   “Sec. 31-17.A. – MU-D Downtown mixed-use district.

   * * * * *
(b) *Permitted uses:* Development within this district may contain a mix of multi-family residential, office, and commercial land uses; provided, however, that the residential component of any development cannot comprise more than eighty percent (80%) of the development's total floor area unless a waiver has been approved in accordance with section 31-33.2. A building or land shall be used only for the following uses:

1. Apartments and townhouses.
2. All permitted uses in the B-2 General business district, except automobile and truck tire sales and service, boat and boat trailer sales and storage, greenhouses and funeral homes.
3. All permitted uses in the PF Public facilities district, except fleet storage facilities.
4. Inns and bed and breakfast establishments.
5. Technology businesses.”

4. Subsection (d) of Section 31-17.A, MU-D Downtown mixed-use district, of Article IV, District Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to read as follows:

* * * *

(d) *Conditional uses:* The following uses may be permitted as conditional uses if approved by the governing body in accordance with the procedures, guides, and standards of section 31-54.1:

1. Manufacturing or fabrication of goods to be sold through a storefront within the same building.
2. Nightclubs and restaurants providing live entertainment, including dance halls.
4. Motorcycle sales.
5. Nursery schools.
6. Commercial Recreation Facilities

5. Subsection (b) of Section 31-33.2, Waivers and modifications, of Article VI, Supplementary Regulations, of Chapter 31, Zoning, of the Code of the City of Manassas Park, Virginia, is hereby amended to add an additional development standard as follows:

“Sec. 31-33.2. – Waivers and modifications.”

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(b) For the purposes of this section, the term “development standards” means one (1) of the following:

* * * * *

• For any development in the City Center Redevelopment District (as defined in the Comprehensive Plan) that is zoned MU-D Downtown mixed-use district or PUD Planned Unit Development, the requirement that the residential component of any development cannot comprise more than eighty percent (80%) of the development’s total floor area.”

6. All sections of the Code of the City of Manassas Park, Virginia that are inconsistent with and/or in conflict with this Ordinance are hereby repealed.

7. If any section, subsection, sentence, clause, phrase or portion of this Ordinance is for any reason held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portions hereof.

8. This Ordinance shall be effective upon its adoption.